Chapter 9

Confidentiality of Communications

§ 9:1 Introduction

The confidentiality question in corporate representation is complex. Confidentiality is governed by established privileges and ethical standards, both of which are intended to promote open and candid communication between the attorney and client, it being understood, of course, and well-established, that a corporation, as a client, is entitled, as is a natural person, to the protection and benefits of the attorney-client and related privileges. In protecting the confidentiality of such communications, three different privileges are available to corporate counsel: the attorney-client privilege and the work-product doctrine (both of which are statutorily provided for in all jurisdictions), and the “self-evaluative” or the “self-critical analysis” privilege, which has its roots in the common law and has gained statutory acceptance in some states. Ethical standards and obligations supporting the confidentiality of communications, on the other hand, have broader scope and applicability than the legally created privileges.
§ 9:2 Attorney-Client Privilege

The Code, which predates the Model Rules, distinguished between confidences and secrets. The Code equated confidences with the attorney-client privilege under applicable law; secrets encompassed the broader boundaries of information gained in representation, the disclosure of which would be detrimental to the client. In both cases, ethical limitations prohibited the lawyer’s disclosure. If anything, the current Model Rules are broader than the old Code in this regard. Keep in mind, as discussed in chapter 8, the Model Rules, in regard to the issue of mandatory disclosure and overriding the privilege, have undergone profound modification and are subject to ongoing review. (See, e.g., section 9:5, “Whistleblowing.”)

Of course, it must be emphasized, particularly in this connection, that the privilege belongs only to the corporate client. Those who speak for the corporation may invoke the privilege on the corporation’s behalf (and may, under certain circumstances, waive it—see section 9:6), but the privilege is not theirs. A considerable body of law has evolved, defining the scope of the attorney-client privilege in a corporate setting. Two major tests emerged over the years in the federal courts to determine whether certain communications within a corporation would be protected as confidential and privileged: (i) the “control group” test, first articulated in *City of Philadelphia v. Westinghouse Electric Corp.*; and (ii) the “subject matter” test adopted in *Harper & Row Publishers, Inc. v. Decker.* Under The control group test, the attorney-client privilege extends to lawyer-related communications on behalf of the corporation only when the person speaking for the entity or receiving information from the lawyer for the organization is found to be in the control group, that is, a small group of top-management people who have the power to control or exert substantial influence over corporate decisions. Generally, this test would extend the attorney-client privilege only to upper-level or senior management. The control group test, by definition, does not protect the communications of those outside that group.

The subject matter test is, by contrast, not so limited; it is designed to protect appropriate communications of lower-level employees as well. The test focuses practically on whether the subject matter of the communication falls within the scope of duties of the person communicating with the attorney. To the extent the communication falls within the scope of duty of the company’s representative (regardless of

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that individual’s level of responsibility or authority), the communica-
tion is generally treated as privileged—even if the employee lacked the
power to control or substantially influence corporate decisions.3

The Eighth Circuit modified the subject matter test in Diversified
Industries, Inc. v. Meredith.4 The court adopted Judge Weinstein’s
criteria5 for determining when the attorney-client privilege should
apply to corporate communications:

We feel that the limitations suggested by Judge Weinstein have
merit and that the attorney-client privilege is applicable to an
employee’s communication if [1] the communication was made
for the purpose of securing legal advice; [2] the employee making
the communication did so at the direction of his corporate
superior; [3] the superior made the request so that the corporation
could secure legal advice; [4] the subject matter of the commu-
nication is within the scope of the employee’s corporate duties;
and [5] the communication is not disseminated beyond those
persons who, because of the corporate structure, need to know its
contents. We note, moreover, that the corporation has the burden
of showing that the communication in issue meets all of the above
requirements.6

The U.S. Supreme Court addressed the corporate-client privilege
issue in Upjohn Co. v. United States.7 The Court firmly rejected the
control group test and declined to adopt the subject matter test as well.
Instead, the Court emphasized that it would not adopt a general rule
and would decide the privilege issue on a case-by-case basis. Com-
mentators have struggled with the text of Upjohn to establish a set of
criteria that corporations may rely upon to determine whether the
privilege applies to particular corporate communications. One com-
mentator has asserted that Upjohn tracks the criteria set out in the
Diversified Industries case.8 Another suggests that counsel should view
Upjohn as protecting the process of corporate communications,9
and cites Baxter Travenol Laboratories, Inc. v. Lemay,10 for this
proposition.

3. See FTC v. GlaxoSmithKline, 294 F.3d 141 (D.C. Cir. 2002), discussed
infra note 17.
4. Diversified Indus., Inc. v. Meredith, 572 F.2d 596 [8th Cir. 1977] (en banc).
5. 2 WEINSTEIN’S EVIDENCE ¶ 503[B][04] (1975).
6. See Diversified Indus., 572 F.2d at 609.
9. John W. Gergacz, Attorney-Corporate Client Privilege: Cases Applying
Upjohn, Waiver, Crime-Fraud Exception, and Related Issues, 38 BUS.
LAW. 1653 [Aug. 1983].
 denied mem., 708 F.2d 721 [6th Cir. 1982].
By reason of the case-by-case approach adopted in *Upjohn*, in-house counsel should keep current on the case law of privilege questions in each relevant jurisdiction. Upjohn does not bind a state court in construing its state’s rules of evidence. A state may adopt a broader or narrower privilege than *Upjohn*; some states still apply the control group or subject matter tests. A 1989 case from New York’s highest court reaffirmed a state court’s latitude in fashioning its own privilege as a matter of state law. In *Rossi v. Blue Cross & Blue Shield of Greater New York*, the New York Court of Appeals held that there is no ready test to distinguish between protected legal communications and unprotected business or personal communications; the inquiry is necessarily fact-specific. *Rossi* went on to list several “guideposts” to be used to identify privileged communications: (i) the organizational responsibilities of the person giving the advice; (ii) whether the document was clearly an internal, confidential document; (iii) whether the communication occurred in a litigation-related context; (iv) whether the communication expressly concerned the client’s legal rights and obligations; and finally, (v) whether the communication dealt primarily with legal matters. Finding the author of the document functioned solely as a corporate attorney, that there was no evidence anyone outside the organization had access to the document, that the document concerned a defamation suit which was imminent and that the communication was predominately of a legal character, *Rossi* held the document was privileged.

In 2002, a lower-court decision, dealing with the scope of the attorney-client privilege and a potential waiver situation, amplified the view in New York State (and appears also to be the rule in most other jurisdictions) that the application of the privilege is determined on a case-by-case basis. Said the court: “The client is a corporation, an entity that communicates by individuals who hold positions as officers, directors, or employees. There is no one person in the corporate hierarchy that is the ‘client’; instead a myriad of people in executive or director positions within the corporation may be in contact with counsel on a legal matter.”


11. See FED. R. EVID. 501 (“in civil actions . . . with respect to an element of a claim or defense as to which State law supplies the rule of decision, the privilege . . . shall be determined in accordance with State law”).


13. Id.

As for the waiver issue, in the context of communications by counsel with various representatives of the client, the court held that internal distribution of a memorandum within the corporation by one employee (who received the legal advice) to another employee facilitated the rendering of that advice, stating that "Legal advice to a corporate client inherently involves dispersing the advice to corporate representatives."

15 Quoting from a federal case, the court noted that the "privilege protects from disclosure communications among corporate employees that reflect advice rendered by counsel to the corporation. . . . A privileged communication should not lose its protection if an executive relays legal advice to another who shares responsibility for the subject matter underlying the communication. . . . This follows from the recognition that since the decision-making power of the corporate client may be diffused among several employees, the dissemination of confidential communications to such person does not defeat the privilege.

16 Essentially, the court articulated a "need-to-know" test, that is, disclosure of privileged material is limited to employees who need to know in order to assist counsel in rendering legal advice.

17 In the situation, however, where an attorney’s letter to the client is shown to a third party, that amounts to a limited waiver of the privilege with regard to the contents of that letter—but not a wholesale waiver of the entire subject matter involved, because of the particular circumstances under which the disclosure was made. At the same time, subject matter waiver would apply totally if evidentiary use was sought to be made of the otherwise privileged document.

18 The federal courts have, at times, appeared confused on how to interpret Upjohn, with at least one court stating that the Supreme Court implicitly adopted the modified subject matter test. Several federal courts have not acknowledged that Upjohn adopts any standard at all, only that corporate privilege cases will be decided on a case-by-case basis. Moreover, different standards may

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15. Id.
17. Charter One Bank, 739 N.Y.S.2d at 190; see Vincent C. Alexander, Corporate Attorney-Client Privilege, N.Y.L.J., May 20, 2002, at 3; see also FTC v. GlaxoSmithKline, 294 F.3d 141, 147–48 [D.C. Cir. 2002] (distribution of internal documents to various corporate employees and outside consultants does not waive the attorney-client privilege on a showing that dissemination was restricted to those whose duties related generally to the contents of the documents).
18. Charter One Bank, 739 N.Y.S.2d at 190. For a more complete review of the waiver issue, see section 9:6, infra.
apply if the corporation becomes involved in a shareholder derivative suit,\textsuperscript{20} or stockholder suit alleging managerial wrongdoing,\textsuperscript{20.1} for example, rather than an action brought by a third party; and the courts are split on whether the privilege is applicable to conversations with counsel concerning the contents of a securities filing. Some courts have held otherwise privileged communications are not privileged, generally on the basis that no expectation of confidentiality exists regarding a document intended to be publicly disseminated.\textsuperscript{21}

\textit{Upjohn} also discussed the relationship between the corporate attorney-client privilege and the work-product doctrine. The Court

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\item[20.] See Garner v. Wolfinbarger, 430 F.2d 1093, 1103–04 [5th Cir. 1970], cert. denied, 401 U.S. 974 [1971] (holding that in a shareholder derivative suit, shareholders could defeat the attorney-client privilege asserted by the corporation through a showing of “good cause”); Wal-Mart Stores Inc. v. Ind. Elec. Workers Pension Tr. Fund IBEW, 95 A.3d 1264 (Del. 2014) (citing Garner, in ordering Wal-Mart to produce documents relating to an internal investigation otherwise protected by the privilege); see also Weiser v. Grace, 179 Misc. 2d 116, 683 N.Y.S.2d 781 [N.Y. Sup. Ct. 1998], where the court, in a shareholder derivative action against the corporation’s directors, held that material prepared by counsel for a special litigation committee was subject to disclosure; Granite Partners, LP v. Bear, Stearns & Co., Inc., 184 F.R.D. 49 [S.D.N.Y. 1999] (“use of selected quotes from . . . interview notes waives any privilege claimed on the unquoted portion of those notes”); Victoria A. Kummer, \textit{Is That Conversation Really Privileged?}, N.Y.L.J., June 9, 2011, GC New York (“[N]o matter how clear the privileged nature of that conversation now [between a company’s general counsel and its CEO], that privilege might someday disappear.”). \textit{But see In re Dow Corning Corp.}, 261 F.3d 280 [2d Cir. 2001], in which the court, while refusing to block a district court order compelling the deposition of Dow Corning’s general counsel in a shareholder suit against the company [because the “scanty record” did not justify the extraordinary relief of a writ of mandamus], nevertheless sent the case back for further consideration, directing the lower court to “consider, however, that relevance without more does not override the privilege and that a protective order will not adequately safeguard the privilege holder’s interests such that the attorney-client privilege may be neglected.” The court noted particularly: “compelled disclosure of privileged attorney-client communications, absent waiver or an applicable exception, is contrary to well established precedent.”

\item[20.1.] An \textit{applicable exception}, namely, the so-called “fiduciary exception,” has been raised in an action by a shareholder against corporate management for breach of fiduciary duty, entitling claimant to receive confidential communications between the company and its counsel which might otherwise be deemed privileged. NAMA Holdings, LLC v. Greenberg Traurig LLP, 133 A.D.3d 46 [1st Dep’t 2015].

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stated that the reach of the work-product doctrine extends beyond the attorney-client privilege. Thus, corporate communications may find protection as attorney work product (see section 9:3), rather than as a privileged communication between attorney and client. Of course, if the attorney-client privilege applies, it should be absolute, but the protection of the work-product doctrine can be overcome if the opposing party can demonstrate that applying the doctrine would create an undue constraint on discovering essential information, that is, a particularized need and exceptional showing that, among other things, such information cannot otherwise be obtained—a reflection of the tension which exists between preserving the privilege and the disclosure of significant facts in a particular proceeding.

In two 2002 decisions arising out of the September 11 terrorist attack at the World Trade Center, the federal district court in Manhattan confronted, once again, the applicability of the attorney-client privilege to communications involving third parties, and the reach of the work-product doctrine. The upshot of these opinions confirms that these issues essentially devolve into fact-specific, case-by-case determinations.

The first case involved a motion by certain insurers, seeking to limit their coverage under policies to the Trade Center’s leaseholder, to compel testimony regarding communications between attorneys for the leaseholder and employees of the broker that had obtained the coverage, and between those attorneys and employees during their preparation as witnesses for deposition. In granting the motion, the court held that the attorney-client privilege must be narrowly construed (as is always the case). Since, said the court, these employees were not employees of the attorneys’ corporate client or the functional equivalent of corporate employees, the privilege does not attach to those communications. Moreover, the court also decided that the “common-interest” privilege, which is a limited exception to the general rule that the attorney-client privilege is waived when an otherwise protected communication is disclosed to a third party, was inapplicable in the circumstances of this case. The “common-interest” privilege applies where it can be shown that the particular communications were between counsel and joint consulting parties who have a specifically defined common legal interest.

As for the work-product issue, related to the statements made by these employees to the client’s attorneys, there the court said that, while the questioning of a nonparty witness that is designed to elicit an attorney’s work product should not be permitted, that should not

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23. See section 9:6, infra.
preclude questioning as to what that witness said to another party’s attorney or testimony of conversations between the attorney and the witness relating to events that are expected to be the subject of the deposition’s inquiry.

The second, related case also concerned a motion seeking to compel testimony by the leaseholder’s lender’s employees and employees of the lender’s insurance advisor, and the production of certain documents. Here, the court, in rejecting the lender’s argument that the testimony would involve disclosure of privileged communications, reiterated the basic rule that the privilege does not attach to an attorney’s communication when that attorney has not been retained in the capacity of a legal advisor, but hired to give business or personal advice. On the other hand, communications containing or seeking legal advice, as distinct from business advice and information, are protected. The privilege also extends to communications between and among the client’s nonlawyer employees, who made inquiries at the attorney’s direction or relayed that attorney’s advice on legal—not business—issues to other employees.

Finally, dealing with the work-product doctrine, the court determined that notes taken by nonlawyer employees (at the direction of in-house counsel) of what transpired at a particular meeting and then conveyed them to counsel, were not protected by the doctrine (even if it could be found to be in the context of litigation—which was not the case here). These notes merely set forth facts that were reported back to the attorney and are, therefore, not privileged. Additionally, even if those employees were attorneys, communications between lawyers where one is simply relaying factual information to the other are not privileged or otherwise protected by the work-product doctrine.

The application of the attorney-client privilege and the work-product doctrine often produces unique difficulties in a corporate setting. First, the advice may contain both legal and business elements. This problem arises more frequently with advice given by in-house rather than outside counsel, but the latter often confronts the problem as well. In giving mixed business/legal advice, it is more difficult to sort out the elements likely to be covered by the attorney-client privilege and the work-product doctrine. For example, in 1996, a federal district court in Georgia-Pacific Corp. v. GAF Roofing Manufacturing Corp. held that communications between GAF’s in-house

counsel and management were not privileged, because the in-house counsel negotiated the contract at issue and provided management with business, not legal, advice. And, in a 1998 decision, a federal court also in the Southern District of New York held that, in seeking to assert the privilege, a company had the burden of clearly showing that in-house counsel acted in her “legal capacity” and not as a “business advisor, since counsel is often involved in business matters.”

There are no hard and fast rules on how to handle this situation, but the lawyer should be alert to the problem and take all steps possible to separate the two roles. For example, the in-house lawyer might provide legal advice at one time in one written instrument and offer business advice subsequently in a separate document. The document or communication should also be written or given in such a way that makes it clear that the main purpose of the document or communication is to provide legal advice and all other matters are merely incidental to the legal advice.


28 See TVT Records v. Island Def Jam Music Grp., 214 F.R.D. 143, 145 [S.D.N.Y. 2003] [where court observed, in a situation involving corporate officials with titles of “Senior VP of Legal & Business Affairs” and “VP of Business & Legal Affairs”: “As the titles indicate, these representatives served . . . not only as lawyers, but as high ranking management executives. As such, it is not always readily discernible in what capacity they may have been functioning at the time they participated in particular communications”]; cf. Norbrook Labs. Ltd. v. G.C. Hartford Mfg. Co., 5:03-CV-165 [N.D.N.Y. Apr. 24, 2003] [outside counsel and director of defendant was denied access to plaintiff’s documents, because the court could not “endorse a situation that places . . . [counsel’s] ethical obligations as an attorney in direct competition with his fiduciary duty to . . . [the defendant]”].

29 When documents are created with more than one purpose in mind, the courts have held that privilege will attach if the primary motivating purpose behind the performance of the work was to assist in pending or impending litigation. Application of Minebea Co., 143 F.R.D. 494, 499

(Basri/Kagan, Rel. #9, 5/16)
This does not mean that a particular memorandum submitted by counsel be filled with the results of legal research, including a multitude of citations and case analyses, to support the advice or opinion rendered.30 “The absence of legal research in an attorney’s communication is not determinative of the privilege,” said the New York Court of Appeals in Spectrum Systems International Corp. v. Chemical Bank,31 upholding the privilege in connection with a report of an internal investigation submitted by outside counsel to its corporate client. This report, said the court, would be entitled to the same protection if prepared by in-house counsel, “so long as the communication reflects the attorney’s professional skills and judgments. Legal advice may be grounded in experience as well as research.”32

The fundamental issue presented in these situations is whether the communications or other interplay between in-house counsel and other employees or agents of a common employer are of a business nature, in pursuit of a business purpose, as distinct from a legal purpose.

If documents prepared by inside counsel are couched in terms which are essentially legal in nature, and the attorney was definitely functioning in that capacity as part of a distinct law department, the more likely it is that the material sought to be discovered or disclosed will be protected from scrutiny as privileged and confidential. The New York Appellate Division, in a 1991 decision, addressing this issue, declared: “Based upon our review of the documents and the uncontroverted assertion that defendant’s legal division is a separate unit functioning exclusively as an inside law firm and that its attorneys perform no business functions, we reject the contention that many of the documents were prepared in pursuit of a ‘business’ or,
at least, a mixed purpose rather than a ‘legal’ purpose.” The critical element in determining if the privilege will apply in these dual-purpose situations is whether the primary or predominant purpose of the attorney-client communication is to solicit or render legal advice.

Of course, the attorney-client privilege, by its very nature, must involve an attorney in the communication. In *Gucci America Inc. v. Guess? Inc.*, invoking this requisite element was not that simple: the in-house counsel, whose communications were sought by his company to be protected, was, at the time they were rendered and received, an inactive member of the California bar. Yet the court held that the company was entitled to assume that its communications with counsel were privileged, and that “the privilege may be successfully claimed if the client reasonably believed that the person to whom the communications were made was in fact an attorney.”

The *Gucci* decision raises another issue that affects the in-house practice of law, “namely, whether . . . in-house counsels . . . are engaged in the illegal practice of law when they advise . . . executives” at companies located in states where counsel is not licensed.

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34. *See In re Kellogg Brown & Root, Inc.*, 756 F.3d 754, 760 (D.C. Cir. 2014) (seeking or obtaining legal advice need not be sole purpose to protect communication, so long as it was “one of the significant purposes”); *In re County of Erie*, 473 F.3d 413 (2d Cir. 2007); see also Keith D. Krakaur, *Second Circuit on Dual-Purpose Attorney-Client Talks*, N.Y.L.J., July 26, 2007, at 4; Martin Flumenbaum & Brad S. Karp, “Predominant Purpose” Test Used in Privilege Claim Cases, N.Y.L.J., Jan. 24, 2007, at 3. But cf. Fine v. ESPN, 12-CV-0836, 2015 WL 3447690 (N.D.N.Y. May 28, 2015) (even if there was a dual purpose in creating sensitive documents, issue is whether they would have been created in same form in absence of litigation).


37. Joel Stashenko, *NYSBA Supports Easing Practice Rules for In-House Counsel*, N.Y.L.J., Nov. 9, 2010 (“According to the [NYS] committee on attorney conduct, 44 states and the District of Columbia have adopted rules permitting out-of-state lawyers employed by instate entities to practice locally. In addition to New York, the states without reciprocity agreements are Hawaii, Mississippi, Montana, Texas and West Virginia . . . .”). See Michael J. Sweeney, *Unauthorized Practice of Law and the Transplanted In-House Counsel*, Bus. L. TODAY, Mar. 2014, for a current report of the various state rules (and ABA Rule 5.5(d)) and issues affecting the in-house practice of law.
The developing trend by various courts, however, to pick apart the attorney-client privilege and work-product doctrine, and weaken the protection they were intended to provide, particularly where in-house counsel is involved, led the Sections of Litigation and Business Law of the ABA, in August 1997, to sponsor a resolution before the ABA’s House of Delegates at its 1997 Annual Meeting, stating that the ABA “supports the principle that the attorney-client privilege for communications between in-house counsel and their clients should have the same scope and effect as the attorney-client privilege for communications between outside counsel and their clients.” The resolution passed and, in circulating the resolution and report, then ABA President Jerome J. Shestack noted the Association’s appreciation of “the essential role of the in-house counsel in providing legal representation for its clients and that erosion of the attorney-client privilege will have a detrimental effect on the ability of in-house counsel to be effective counsel.”

§ 9:3 Work-Product Doctrine

The work-product doctrine is statutorily provided for under Rule 26(b)(3) of the Federal Rules of Civil Procedure. Hickman v. Taylor is the leading case formulating this privilege. The doctrine protects from disclosure any documents prepared by the attorney in anticipation of litigation, including written statements, private memoranda and personal recollections of the attorney. This privilege may be overcome, and production required, by a strong showing of particularized need by the opposing counsel. To make that showing, it must be demonstrated, for example, that the party has a substantial need for the materials and would not be able to obtain the substantive equivalents without undue hardship. The courts, however, have protected the mental processes of

38. Recommendation to ABA House of Delegates (Aug. 1997), with attached Report from the Chair of the Section of Litigation. See Exhibit 9A.
41. One exception to the work-product doctrine relates to the prosecution of patent applications. The prosecution of a patent application is not categorized as being “in anticipation of litigation.” See Oak Indus. v. Zenith Elecs. Corp., 687 F. Supp. 369, 374 (N.D. Ill. 1988); but see Hercules, Inc. v. Exxon Corp., 434 F. Supp. 136, 151 (D. Del. 1977) (holding that if the communications prepared by the attorney primarily concern future litigation, and not the prosecution of the patent application, the work-product privilege may apply).
attorneys, such as legal analysis and conclusions (that is, “opinion work product”), almost to the point of an absolute prohibition, as distinguished from so-called “fact” work product, which may well be subject to production. This distinction has come into sharp focus in a controversial D.C. Circuit decision, holding that the FTC, in an antitrust investigation, was entitled to the production of confidential attorney documents regarding a drug company’s settlement with a generic producer.  

41.1 Hickman, as discussed in Upjohn, indicated that the work-product doctrine does not protect information concerning the underlying facts in a dispute.  

Initially, it was generally held that only those communications prepared in anticipation of actual litigation could generally be categorized as work product. The fact that the documents were prepared to determine whether certain actions—those that have been done or are proposed to be done—might result in future litigation would not necessarily serve as a basis for protecting the documents under this privilege. The ground, however, has been shifting in this area, and a more flexible, case-by-case approach has developed.

For example, an investigation by a regulatory agency appears to be sufficient to meet the “anticipation-of-litigation” requirement for invoking the work-product doctrine.  

Interestingly, work-product protection has also been afforded to certain material that was prepared before litigation in a case involving interview notes

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41.1. FTC v. Boehringer Ingelheim Pharm., Inc., 778 F.3d 142 (D.C. Cir. 2015) (“[T]he District Court misapprehended the proper distinction between fact and opinion work product . . . .”), cert. denied, 136 S. Ct. 925 (2016).


43. Leonen v. Johns-Manville, 135 F.R.D. 94 (D.N.J. 1990). See United States v. Adlman, 68 F.3d 1495, 1501 (2d Cir. 1995) (“[T]here is no rule that bars application of work product protection to documents created prior to the event giving rise to litigation. Nor do we see any reason for such a limitation. In many instances, the expected litigation is quite concrete, notwithstanding that the events giving rise to it have not yet occurred.”); Weil Ceramics & Glass, Inc. v. Work, 110 F.R.D. 500, 505 (E.D.N.Y. 1986) (citing Westhemeco Ltd. v. N.H. Ins. Co., 82 F.R.D. 702, 708 (S.D.N.Y. 1979)), modified on other grounds sub nom. Commercial Union Ins. Co. v. Albert Pipe & Supply Co., 484 F. Supp. 1153 (1980) (the party seeking the privilege must demonstrate a “substantial probability” of litigation at the time the documents were created).

44. See Martin v. Bally’s Park Place Hotel & Casino, 983 F.2d 1252, 1261 (3d Cir. 1993) [an inquiry by OSHA was sufficient to anticipate litigation]; Martin v. Monfort, Inc., 150 F.R.D. 172, 173 (D. Colo. 1993) [citations omitted] (Department of Labor investigation was sufficient to categorize defendant’s internal studies as created in anticipation of litigation).
taken by SEC attorneys. In *SEC v. Cavanagh*, a federal district court judge held that such notes were “classic work-product” created during the process of deciding whether to proceed to litigation. In a case, however, where documents were prepared after proceedings were dismissed, such material could not be subject to work-product protection.

Most importantly, the U.S. Court of Appeals for the Second Circuit appears to have brought some order to the somewhat chaotic debate about whether the “anticipation-of-litigation” predicate for the application of the doctrine requires that litigation constitute the primary (if not sole) purpose for preparing the sought-after document or whether such litigation may be one of several purposes. Before the 1998 Second Circuit decision in *United States v. Adlman*, the 1996 case of *In re Kidder Peabody Securities Litigation* had only added to the confusion in applying the “in-anticipation-of-litigation” standard. There, a federal

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46. *See also* United States v. Roxworthy, 457 F.3d 590 (6th Cir. 2006) [an accountant’s memorandum, addressed to inside counsel, analyzing tax consequences of a series of transactions, had a designation of “attorney-client privilege,” but no “work-product” label; the court, however, supported the work-product assertion on the grounds the memorandum and surrounding circumstances demonstrated an objectively reasonable anticipation of litigation, and were not prepared to assist in preparation of tax returns]; David E. Kahen & Elliot Pisem, *Taxation: Ruling Has Not Resolved Work-Product Privilege Issue*, N.Y.L.J., Oct. 18, 2007, at 5. *Cf.* United States v. Textron, 553 F.3d 87 (1st Cir. 2009) [auditors’ tax accrual work papers are not protected work product, having been prepared by auditors’ attorneys for purpose of creating reserve fund in anticipation of a dispute with IRS]; Tony Mauro, *Reed Smith Brief Speaks “From the Heart” on Work-Product Privilege*, N.Y.L.J., Jan. 29, 2010, at 1.

47. *See* Gonzalez v. City of New York, No. 08-CV-2699 [E.D.N.Y. July 31, 2009]; *see also* Howell v. City of New York, No. CV-06-6347 [ERK] [VP], 2007 WL 2815738 [E.D.N.Y. 2007].


49. United States v. Adlman, 134 F.3d 1194 (2d Cir. 1998); *cf.* Maine v. U.S. Dep’t of the Interior, 298 F.3d 60 (1st Cir. 2002); Ramsey v. NYP Holdings, Inc., No. 00 Civ. 3478 [VM] [MHD], 2002 WL 1402055 (S.D.N.Y. June 27, 2002).

50. 168 F.R.D. 459 (S.D.N.Y. 1996); *see also* In re Leslie Fay Cos., Inc. Sec. Litig., 161 F.R.D. 274 (S.D.N.Y. 1995); *but cf.* In re Woolworth Corp. Sec. Class Action Litig., 1996 WL 306576 (S.D.N.Y. June 7, 1996), where the court held that material created by a special audit committee was protected under the work-product doctrine, and that there was no waiver of the attorney-client privilege when the company released a factual report prepared by this committee.
magistrate held that the work product from an internal investigation
was not created “principally or exclusively” in anticipation of litigation,
as it was “required for pressing business purposes.” This development
further eroded the work-product doctrine, since nearly every document
could arguably be produced for dual purposes. This subject was further
clouded by a similar decision, in 1997, by the U.S. District Court for the
Southern District of New York. In granting plaintiff’s motion, in a
securities fraud action, seeking to compel production of notes and
memoranda prepared by outside counsel hired by the defendant’s audit
committee to investigate that company’s accounting practices and
procedures, the court rejected counsel’s claim of work-product protec-
tion. It found, like in Kidder, that business purposes was the primary
reason for the investigation. Moreover, the arrangements established
among outside counsel, the company’s auditors and the company also
triggered a waiver of the attorney-client privilege. While it might be said
that the court’s holding must be read narrowly, based on the peculiar
procedure employed to deal with the results of the investigation, it is
instructive to follow the court’s analysis in this case and be guided
accordingly. The court stated: “As evidenced by the Audit Committee’s
dealings with Ernst & Young [the company’s outside auditors], Sensormatic hoped to keep the investigation confidential. Once it became clear,
however, that the cost of that confidentiality was the inability to get from
Ernst & Young an unqualified audit opinion, Sensormatic made a
strategic decision to waive the privilege. Once the Audit Committee
disclosed to Ernst & Young the substantive and detailed results of
the Willkie investigation, including paraphrased statements of what
Sensormatic employees had stated in confidence to Willkie attorneys,
Sensormatic waived its privilege.”

The judge then proceeded to introduce the so-called “sword and
shield” principle, in finding that the Committee’s disclosure of the
investigation’s results to the auditors led to a complete subject matter
waiver of the attorney-client privilege applicable to the underlying
materials on which the investigation was based. The court held that
basic fairness required that counsel make available to the plaintiff “all
notes of interviews with Sensormatic employees and notes of meetings
with the Audit Committee at which Ernst & Young was present, as
well as all evidence relied upon in determining which employees were
credible.”

51. In re Subpoena Duces Tecum Served on Willkie Farr & Gallagher, No. M8-
85 (JSM), 1997 WL 118369, at *3 (S.D.N.Y. Mar. 14, 1997); see also
52. In re Subpoena Duces Tecum Served on Willkie Farr & Gallagher, 1997
WL 118369, at *4; see also In re Bear Stearns Cos. Sec., Derivative & ERISA

(Basri/Kagan, Rel. #9, 5/16) 9–15
And another U.S. magistrate judge ruled in 2006 that the redacted minutes of a meeting of a board’s audit committee, at which counsel was present, were protected by the attorney-client privilege from disclosure, even if the meeting may also have involved a “recounting of business transactions.” Said the court, it “appears . . . that the redacted portion of the minutes contains material which is subject to the attorney-client privilege as the recording of communications between TSA [the company/client] and its attorney who was acting in the capacity of an attorney by giving legal advice.”

In Adlman, the court ruled that documents prepared “because of litigation” and not just those prepared “primarily or exclusively for litigation” are entitled to protection from disclosure. Even if a particular document was created, said the court, for the dual purpose of informing a business decision while also anticipating litigation, the requisite test for work-product treatment was satisfied. Importantly, therefore, this broader standard has enhanced the protection afforded documents prepared by and for clients and their lawyers. This has particular relevance in regard to internal investigations and similar activities that are conducted by counsel. At the same time, while referring to Adlman, a U.S. magistrate judge has held that tape recordings made by a plaintiff prior to hiring an attorney were not entitled to work-product protection. And, in rejecting a work-product claim, a federal judge ordered the production of a defendant’s investigator’s interview notes of the plaintiff, and authorized the deposition of the investigator limited solely to the communications

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54. See also In re Ford Motor Co., 110 F.3d 954 [3d Cir. 1997], where the court found that certain agendas of meetings between technical experts and Ford’s in-house counsel, prepared by the experts, were covered by the work-product doctrine; Satcom Int’l Grp. v. Orbcomm Int’l Partners, No. 98 CIV. 9095 DLC, 1999 WL 76847 [S.D.N.Y. Feb. 16, 1999].
55. See In re Kellogg Brown & Root, Inc., 756 F.3d 754 [D.C. Cir. 2014]; People v. Kozlowski, 11 N.Y.3d 223 [2008] [interviews of director-witnesses in internal investigation were covered by work-product doctrine, because prepared to assist in eventual civil litigation]; see also chapter 12, “Internal Investigations,” infra.
directly with the plaintiff. The court, however, in noting that the investigator had been engaged to assist defense counsel and that “virtually everything she [the investigator] has learned about this case is protected by attorney-client privilege or is work-product,” held that the plaintiff was not entitled to conduct an extensive deposition of the investigator.57

Additionally, a 2002 Second Circuit decision demonstrates how elusive is a clear-cut guide to the perplexed when dealing with the work-product doctrine. In the context of a criminal proceeding, the court rejected the U.S. Attorney’s effort to compel an attorney’s testimony before a grand jury, holding that the doctrine barred the compulsion of the attorney’s testimony about a former client’s general counsel’s statement made to IRS agents in that attorney’s presence. Said the court: “It is one thing for a client to recognize that if he commits a crime in his attorney’s presence, the attorney may be compelled to testify to the criminal acts she witnessed. It seems . . . quite different for the client to accept that if he hires an attorney to represent him with respect to his past commission of a crime, the attorney may be compelled to testify against him as to admissions [or denials] he made in his attorney’s presence that tend to prove his guilt with respect to that past crime.”58

A related question is the role of the nonlawyer assistant to the lawyer: to what extent are communications, fact-gathering tasks, or analytical tasks protected when conducted by paralegals, accountants, consultants, experts,59 secretaries, investigators, or other agents under


59. While the ABA voted in August 2006 to recommend amending Federal Rule 26 to protect draft expert reports and communications between attorneys and their experts from disclosure under the work-product doctrine, the Sixth Circuit, in Reg’l Airport Auth. of Louisville & Jefferson Cty. v. LFG, LLC, 460 F.3d 697 (6th Cir. 2006), held that Rule 26 required such disclosure, following similar decisions by other courts. See Michael Hoenig, Discovery of Privileged Information Furnished to Experts, N.Y.L.J., May 8, 2006, at 3. The rule was amended as of December 2010. Under the amendment, draft reports by experts to trial counsel are protected by the work-product doctrine. See also Tikkun v. City of New York, No. 05-CV-9901 (S.D.N.Y. Feb. 17, 2010) [expert may testify without disclosing data subject to attorney-client privilege].
the control of the lawyer? (See chapter 12.) The same question extends to circumstances in which those working on behalf of the lawyer are employees or agents of the corporation rather than of the law firm. And, in a related situation, a federal court has decided that confidential communications between attorneys and public relations consultants, retained by the attorneys to assist in dealing with the media in managing the client’s legal problems, are covered by the attorney-client privilege. In short, the pitfalls cannot be ignored when third parties are engaged to assist in the performance of a counsel’s services.

The tasks given to agents of the attorney must be performed at the direction of, and managed closely by, lawyers. The lawyers should give detailed instructions to agents acting on their behalf in order to argue for protection under the work-product doctrine.

Further complicating the applicability of the work-product doctrine is the requirement, under the Sarbanes-Oxley Act of 2002 (SOX), for

60. See United States v. Kovel, 296 F.2d 918 (2d Cir. 1961) [privilege covers communications between a client and his accountant, and the accountant and the client’s lawyer, where the accountant’s role is to clarify communications between attorney and client]; but see United States v. Ackert, 169 F.3d 136 (2d Cir. 1999), which held that Kovel did not apply in a situation involving communications between in-house tax counsel and an investment banker regarding an investment proposal conveyed earlier by the banker to counsel’s company.

61. In re Grand Jury Subpoena Dated March 24, 2003, No. M11-189 (S.D.N.Y. June 2, 2003); but see McNamee v. Clemens, No. 09 Civ. 1647, 2014 WL 6606661 (E.D.N.Y. Nov. 19, 2014), reaffirming McNamee v. Clemens, No. 09-CV-01649, 2013 WL 6572899 (E.D.N.Y. Sept. 18, 2013) [where public-relations activities on behalf of Roger Clemens, the pitcher accused of taking performance enhancing drugs, conducted to assist in the overall legal strategy, were not entitled to privilege or work-product protection—they were either unconnected to rendering of legal advice, or were not of a legal character]; Michael Cardello III & Stephen J. Ginsberg, Roger Clemens Strikes Out on Privilege Arguments, N.Y.L.J., Dec. 6, 2013; Colleen T. Davies, Lisa M. Baird & Andrew D. Stillufsen, PR That’s Privileged Protected, Corporate Counsel, N.Y.L.J., Sept. 25, 2014 (while media advice is “sometimes” privileged, “black-letter law [still not] adopted by a majority of jurisdictions’’); see also Scott v. Chipotle Mexican Grill, Inc., 94 F. Supp. 3d 585 (S.D.N.Y. 2015) [consultant report not privileged since not necessary for attorney to provide legal advice, and was nothing more than business advice]; La Suisse, Societe d’Assurances sur la Vie v. Krause, No. 06 Civ. 4404, 2014 WL 6765684 (S.D.N.Y. Dec. 1, 2014) [attorney-client privilege does not cover communications between an attorney and a person found not to be an agent of individual clients, although purportedly acting on their behalf].


62. See Nat‘l Petrochemical Co. of Iran v. M/T Stolt Sheaf, 930 F.2d 240, 244 (2d Cir. 1991).
independent auditors to evaluate public company financial statements and internal controls, leading to the sharing by management and its counsel of privileged and work-product material.\textsuperscript{63}

There are, thus, no absolute and precise road maps in this area. The general rule of privilege, as set out in Rule 501 of the Federal Rules of Evidence, would seem to offer broad coverage, in decreeing that

\begin{quote}
[t]he common law—as interpreted by United States courts in the light of reason and experience—governs a claim of privilege unless any of the following provides otherwise:
\begin{itemize}
\item the United States Constitution;
\item a federal statute; or
\item rules prescribed by the Supreme Court.
\end{itemize}
\end{quote}

But in a civil case, state law governs privilege regarding a claim or defense for which state law supplies the rule of decision.

Since states obviously employ their own law in this area, and the broad mandate of Rule 501 does not provide an explicit answer as to what a federal court will do in a given case,\textsuperscript{64} counsel will have to continue to proceed carefully and realistically in picking their way through this thicket, in anticipation that their various communications and activities may be disclosable—and act accordingly.

In sum, what can a corporate law department do to protect confidential materials under the claim of privilege or work-product, particularly in the context of an internal investigation such as that in \textit{Upjohn}? There are some practical procedures that can be followed. The most important action that in-house counsel can take to protect privileged documents is to mark the documents “Confidential-Attorney/Client Privilege” or “Confidential-Attorney Work Product.” Second, since communications are privileged only when they relate to obtaining legal advice, the board or an officer should specifically

\begin{itemize}
\item mark the documents “Confidential-Attorney/Client Privilege” or “Confidential-Attorney Work Product.”
\end{itemize}

\begin{itemize}
\item see Joseph M. McLaughlin, \textit{Directors’ and Officers’ Liability: Sharing Work-Product with Outside Auditors}, N.Y.L.J., Dec. 10, 2009, Corporate Update (summarizes “recent case law addressing the implications of disclosure of work-product protected materials to outside auditors, and recommends best practices to increase the likelihood such disclosures do not constitute waiver of immunity”); \textit{see also} Paul A. Straus & Paul B. Masio, \textit{Protection of Work Product Shared with Outside Auditors}, N.Y.L.J., Dec. 16, 2010 (uncertainty still remains as to whether disclosure of such material destroys work-product protection).
\end{itemize}
authorize in writing the internal investigation, requesting that a report containing legal conclusions be sent to the corporate official who can implement the advice. Third, the request should mention the possibility of a criminal or civil proceeding, if applicable, since an investigation prepared in anticipation of litigation may be protected by the work-product doctrine. Finally, the communication from counsel to client (or in response to the client) should have appropriate introductory language that indicates it is directed or related to a legal commentary.

Employees involved should also be instructed. They should be informed in writing of the principle of the attorney-client privilege and the importance of maintaining, as strictly confidential, the communications they have with company attorneys. They should also be directed to cooperate completely with counsel. Counsel should, however, inform them, as indicated earlier, that counsel represents the corporation and not individual employees.

Another precaution is to keep investigative findings and communications confidential and disclose them only to corporate officials on a “need-to-know” basis. Finally, by making notes that reflect the attorney’s theories, strategies, and mental impressions, rather than simply reporting findings verbatim, the attorney has a better chance of establishing the claim of attorney work-product.64.1 (See chapter 12 for a full discussion of the subject of internal investigations.)

§ 9:4 Self-Evaluative Privilege

The self-evaluative privilege, also known as the self-critical analysis privilege, is a privilege that has been created to protect the type of self-audits that corporations periodically undertake. It was developed in order to promote and encourage these evaluations by protecting the information discovered thereby. This privilege is not, however, universally accepted or absolute. Federal courts disagree as to whether such privilege even exists, or where they otherwise agree on its existence, they disagree as to its application.65 Where courts have

64.1. See U.S. Bank Nat’l Ass’n v. PHL Variable Ins., Nos. 12 Civ. 6811, 13 Civ. 1580, 2013 WL 5495542 [S.D.N.Y. Oct. 3, 2013] [work-product doctrine protects identity of persons interviewed by counsel in anticipation of litigation; disclosure has “potential to reveal counsel’s opinions, thought processes, or strategies”].

65. See, e.g., In re Parmalat Sec. Litig., No. 04MD1653 [LAK], 04 Civ. 9771, 2006 WL 2668367, at *2 [S.D.N.Y. Sept. 24, 2006] (“There is no universally applicable self evaluative privilege in the United States. . . . Even in those jurisdictions that recognize such a privilege, the privilege is rarely if ever absolute and may be overcome by competing considerations . . . .”); Deel v. Bank of Am., N.A., 227 F.R.D. 456, 459 [W.D. Va. 2005] (“Assuming the self-critical analysis privilege is a valid privilege at federal common law,
accepted the self-evaluative privilege, four elements have been pre-
scribed in order for it to apply in a particular situation:

1. The information must result from a critical self-analysis by
the party asserting the privilege;

2. The public must have a strong interest in preserving the free
flow of the type of information sought;

3. The information must be of the type whose flow would be
curtailed if discovery were allowed; and

4. No document will be accorded a privilege unless it was prepared
with the expectation that it would be kept confidential, and has
in fact been kept confidential.\textsuperscript{66}

The self-evaluative privilege is the most recently created privilege
and is, therefore, still in the developmental stage.\textsuperscript{67} It was first
recognized by the federal courts in \textit{Bredice v. Doctor’s Hospital, Inc.},\textsuperscript{68}
where the court protected from discovery the minutes and
reports of the hospital staff concerning the death of a patient. The
court pointed to the overwhelming public interest in such evaluations
in order to further improve the care and treatment of patients. The
court felt that such evaluations should be protected as confidential in
order to encourage future medical peer reviews. In order to overcome
this privilege, a showing of necessity would be required, said the court.
The principle enunciated in \textit{Doctor’s Hospital} was expanded in \textit{Dowling
v. American Hawaii Cruises, Inc.},\textsuperscript{69} which held that the privilege
would be accorded to a document that was prepared with the intention that it
was to be kept confidential and was actually so maintained. However,
the U.S. Supreme Court, in connection with the challenged disclosure of
a university peer review file, held that such material, even if intended to
be confidential, was not privileged or entitled to protection, noting that
courts should not “create and apply an evidentiary privilege unless it

\begin{itemize}
  \item \textsuperscript{66} Dowling v. Am. Haw. Cruises, Inc., 971 F.2d 423, 426 [9th Cir. 1992]
  \item \textsuperscript{67} See, e.g., McDougal-Wilson v. Goodyear Tire & Rubber Co., 232 F.R.D.
  \item \textsuperscript{68} Bredice v. Doctor’s Hosp., Inc., 50 F.R.D. 249 [D.D.C. 1970], aff’d, 479
  \item \textsuperscript{69} Dowling, 971 F.2d 423.
\end{itemize}
'promotes sufficiently important interests to outweigh the need for the probative evidence.' 70

The circuits have, as indicated, been split. It has been suggested that this privilege may be derived from the Upjohn decision. The general counsel of Upjohn sought to audit questionable payments by the corporation’s foreign managers to foreign governments, because he sought to determine whether any of such payments may have violated the Foreign Corrupt Practices Act. Questionnaires on whether such payments were made were sent to all foreign managers, and their responses were protected under the attorney-client privilege cited in Upjohn. In essence, these questionnaires constituted a self-audit of questionable payments and were the very type of activity intended to be protected by the self-evaluative privilege.

The self-evaluative privilege has been applied through common law and statutory enactment. 71 The lower federal courts have, under the common law, applied this privilege in various areas, although not always consistently. It has been successfully employed in the areas of medical peer review, 72 personal injury, 73 railroad safety, 74 products safety, 75 securities regulation, 76 academic peer review 77 and tenure denials, 78 employment practices, 79 and environmental audits. 80 Certain states have enacted legislation on the self-evaluative privilege, but only for environmental audits. 81 Other states that have validated the self-evaluative privilege have also included legislation to provide corporations with some form of immunity from exposure to penalties resulting from the findings and materials contained in the audit.

72. Bredice, 50 F.R.D. 249.
73. Dowling, 971 F.2d 423.
81. Study by Pricewaterhouse LLP, entitled “Detractors from Willingness to Expand [Environmental Auditing] Program.”
The primary policy underlying recognition of the self-evaluative privilege is to encourage corporate compliance and self-evaluative audits. Corporations have not generally expanded auditing programs, because they fear that the information uncovered may be used against them. Companies also frequently fail to audit due to a lack of adequate resources. However, if the benefits of self-auditing in preventing costly litigation, fines and penalties, as well as correcting problems at the earliest opportunity and thereby preventing needless harm, are weighed against the cost of auditing, this objection should be overcome, particularly if the self-audit is protected by the self-evaluative privilege.

Thus, to protect audits under the self-evaluative privilege, several actions should be taken. First, considering the rapid growth and change in this area of legal activity, it is advisable for in-house attorneys to become acquainted with the treatment of the self-evaluative privilege in the various jurisdictions in which their companies operate. Not all jurisdictions, as indicated, have accepted this privilege; and, of the jurisdictions that have recognized it, the degree of application varies greatly. Second, make sure that any document that is part of the audit is marked confidential and is kept as such. Third, anyone participating in the evaluation in any manner should be notified that the evaluation is to be kept confidential. Fourth, it should be noted that the person conducting or receiving the evaluation does not have to be an attorney, but the use of a lawyer as part of the process at least offers the prospect that the documents may be covered by the attorney-client privilege. Fifth, it is advisable that in-house counsel investigate the use of an outside auditing firm. Lastly, the most important and successful method of document protection in such effort is a well-established document retention and disposition system. Where a system is in place and properly implemented, the courts will generally respect the procedures and practices employed in such a program, and will tend to treat the information reflected in those documents more favorably in deciding related privilege issues.

Finally, in-house counsel should observe the distinction between a self-audit situation generally and a specific internal investigation, in which the latter investigation could be protected by the appropriate application of the work-product doctrine.82

§ 9:5 Whistleblowing

Report of corporate wrongdoing, made to regulatory or law enforcement agencies by corporate employees, is of obvious interest and legitimate concern to in-house counsel—made even more so in

82. See chapter 8, note 47, supra.
light of the rash of corporate scandals cited and the ensuing regulatory and ABA/state ethics code enactments (see chapter 8). In most states, whistleblowing is covered by statutes which outline the steps that must be taken in reporting such misdeeds. For example, in Ohio, the whistleblowing statute requires employees to first report the violation to a supervisor before contacting any governmental agency.\(^\text{83}\) Now, of course, on the federal level, involving public companies, the Sarbanes-Oxley Act of 2002 (SOX) has provided broad protection from retaliation for employees of such corporations.\(^\text{84}\) The Dodd-Frank Wall Street Reform and Consumer Protection Act (Dodd-Frank) has broadened the whistleblower provisions of SOX and also empowered the SEC to implement a reward program to encourage whistleblowing.\(^\text{84.1}\) Presumably, that protection extends, as well, to in-house attorneys/employees.\(^\text{85}\)

\[\text{83. Contreras v. Ferro Corp., 652 N.E.2d 940 (Ohio 1995). See Christopher Dunn, A First Amendment Clash Between Whistleblowing, Legal Ethics, N.Y.L.J., Feb. 4, 2016 (commenting on disciplinary bar proceedings pending against a public employee/lawyer who failed to report “egregious unlawful conduct” of his government employer, but disclosed it to a reporter).}\]


Two areas of concern arise: What is the responsibility of the corporate law department in responding to whistleblowers within the organization, and what are the implications of whistleblowing for corporate counsel?

In many whistleblowing situations, an employee will inform a supervisor or another employee of his or her intent to contact authorities, and this information will soon reach the corporate law department. It is advisable for in-house counsel to talk to the employee, but the attorney must always be mindful of the fact that the corporation is the client. Not only, as discussed earlier, is there the presence of a potential conflict between the attorney’s obligation to defend the corporation and the employee’s belief that the attorney may be representing the individual’s interests, but equally important, there must be no appearance or implication by counsel that he or she sought to discourage or threaten the employee from blowing the whistle, if the employee truly believes there is a reasonable basis for doing so.

Whistleblowing situations become even more complicated when it is a member of the corporate law department who decides to take such action regarding corporate wrongdoing. Often, this involves a situation in which the corporate counsel, in the course of his or her duties, uncovers a violation of law by the employer/client. Often described as

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85.1. *See* Michael Weber & Corinn Jackson, *6 Ways to Protect the Company from Whistleblowers*, CORP. COUNS., Sept. 2, 2015 (establish culture of compliance “that openly encourages and develops internal reporting structures and guards against potential retaliation”).

the guardian of the corporate conscience, in-house counsel is con-
fronted with extraordinary choices and profound ethical considera-
tions when learning of improprieties within the organization—the
very situation his or her responsibilities are designed to prevent or
correct once discovered.

While not a policeman, counsel is, nevertheless, uniquely situated
and qualified to sensitize management and directors and promote a
corporate culture of integrity and ethical conduct. Maintaining client
confidentiality, which encourages the full and free exchange of infor-
mation, is a vital ingredient in fostering that attitude. The threat of
disclosure, however, obviously inhibits such open communications,
making counsel’s job that much more difficult. And, the in-house
attorney must weigh the value and ideal of confidentiality against the
importance of preventing or uncovering corporate malfeasance. In this
evolving area of law, where there are no hard and fast, definitive
answers to the question of whether or not to disclose or how otherwise
to proceed when improprieties come to counsel’s attention, counsel
must be prepared to make a judgment by balancing the competitive
principles in ascertaining what is in the organization’s best interests.
Professor Wigmore articulated this “interest-balancing” test thusly:

The injury that would inure to the [corporate attorney-client]
relationship by the disclosure of the communication must be
greater than the benefit thereby gained for the correct disposal of
litigation.

87. See Catherine Dunn, Times Investigation Puts Wal-Mart In-House Law-
yer Back in the Spotlight, CORP. COUNS., Dec. 19, 2012 (reporting on
alleged bribery by the company in Mexico, and counsel’s involvement in
the scheme, as well as counsel’s attempt to alert company officials, which
went unheeded); David Hechler, Ex-Toyota Lawyer Accuses It of Hiding
Evidence in Lawsuits, N.Y.L.J., Sept. 3, 2009, Corporate Update. Such
conduct gains even greater prominence as a result of Toyota’s highly
publicized recall problems, and the report that the chairman of the U.S.
House of Representatives committee questioned Toyota’s conduct “based
on files obtained by the Committee . . . from a former Toyota lawyer.” Nick
Bunkley, Lawmaker Accuses Toyota of Withholding Documents, N.Y.
TIMES, Feb. 27, 2010, at B3. But see David Hechler, Arbitrator Sanctions
Ex-Toyota Counsel for Confidential Information Disclosure, N.Y.L.J.,
Jan. 7, 2011 (Corporate Counsel) (reporting arbitrator’s decision that while
the in-house attorney “believed he was acting as a whistleblower . . . that did
not give him the right to disseminate a client’s confidential information”).

88. Confusion continues to reign regarding “noisy withdrawal” and other
L. No. 107-204, 116 Stat. 745 (2002); 17 C.F.R. §§ 205.1–205.7 (2005);
William W. Horton, A Transactional Lawyer’s Perspective on the Attorney-
Client Privilege: A Jeremiad for Upjohn, 61 BUS. LAW. 95, 114 (Nov. 2005).

89. 8 WIGMORE ON EVIDENCE § 2285 (McNaughton rev. 1961) [emphasis in
the original].
In New York, insofar as whistleblowing by an attorney is concerned, it is problematic whether the New York whistleblower’s statute will be available in a wrongful or retaliatory discharge action.90 [The issue of wrongful termination of in-house counsel under these circumstances is discussed at section 9:7.] This confronts the issue of the attorney-client privilege directly. Theoretically, all communication between attorney and client should be kept confidential, as it arose from the relationship of trust and confidence between those two parties.

However, some courts91 have recognized that the attorney’s professional responsibility to disclose the information may outweigh the obligation to maintain the strict confidentiality of such communications. We know, fundamentally, as the Model Rules provide, that the attorney must preserve the client’s confidences and secrets, and shall not reveal information relating to representation of a client unless the client consents, except as necessary, under certain circumstances as outlined in the recently modified Rule 1.6.92 Correspondingly, “a lawyer shall not knowingly: (a) make a false statement of material fact or law to a third person; or (b) fail to disclose a material fact . . . when disclosure is necessary to avoid assisting a criminal or fraudulent act by a client, unless disclosure is prohibited by Rule 1.6.” [Rule 4.1.93

On the other hand, two recent decisions, “addressing the interplay between attorney ethical obligations and statutory regimes that provide bounty awards for whistleblowers,” held that such “obligations preclude attorneys from being bounty-seeking whistleblowers against” their clients.93.1

91. See, e.g., Gen. Dynamics Corp. v. Superior Court, 876 P.2d 487 [Cal. 1994].
92. See section 8:2, supra; cf. 21 CORP. COUNS. WKLY., Mar. 8, 2006, at 73 [reporting on North Carolina Bar’s Ethics Committee advisory that “SEC regulations preempt North Carolina’s professional conduct rules . . . to the extent the SEC rules allow disclosure [of confidential information to SEC by attorney for public company] not otherwise permitted in North Carolina”]; 17 C.F.R. § 205.6(c).
93. See C. Evan Stewart, Regulating the Legal Profession: Sense or Nonsense!, GC NEW YORK [N.Y.L.J.], May 15, 2008.
Moreover, if an in-house attorney “knows that an officer, employee or other person associated with the organization is engaged in action, intends to act or refuses to act in a matter related to the representation [by that lawyer] that is a violation of a legal obligation to the organization, or a violation of law which reasonably might be imputed to the organization, and that is likely to result in substantial injury to the organization, then the lawyer shall proceed as is reasonably necessary in the best interests of the organization. . . .” [Rule 1.13(b).]

Rule 1.13(b), concerning reporting out, further requires the lawyer to evaluate various factors and consideration in determining how to proceed; and directs that “[a]ny measures taken shall be designed to minimize disruption of the organization and the risk of revealing information relating to the representation to persons outside the organization. Such measures may include, among others: (1) asking reconsideration of the matter; (2) advising that a separate legal opinion on the matter be sought for presentation to appropriate authority in the organization; and (3) referring the matter to higher [or if necessary, to the highest] authority in the organization. . . .”

If, despite in-house counsel’s best efforts in this regard, “the highest authority that can act on behalf of the organization insists on or fails to address in a timely and appropriate manner an action or a refusal to act, that is clearly a violation of law, and . . . is reasonably certain to result in substantial injury to the organization, then the lawyer may reveal information relating to the representation whether or not Rule 1.6 permits such disclosure, but only if and to the extent the lawyer reasonably believes necessary to prevent substantial injury to the organization.” [Rule 1.13(c).]

Rule 1.16 provides that, except where otherwise ordered by a tribunal to continue representation, a lawyer shall withdraw from representation if “the representation will result in violation of the rules of professional conduct or other law.” A lawyer may withdraw “if withdrawal can be accomplished without material adverse effect on

collect whistleblower bounty is unlikely . . . to be ethically justifiable”). See C. Evan Stewart, Navigating State-Based Ethics Rules and Sarbanes-Oxley Requirements, N.Y.L.J., Sept. 21, 2015 [SEC’s asserted disclosure obligations and preemption argument are “in for tough sledding [at best]”]; C. Evan Stewart, Whistleblower Law: What Rights Do Ratting Lawyers Have?, N.Y.L.J., Mar. 12, 2014 [commenting favorably on Quest Diagnostics; “[w]hile being a rat may be appropriate in some limited circumstances, it is not appropriate for lawyers vis-à-vis their clients”]. See Hays v. Page Perry, LLC, 92 F. Supp. 3d 1315 [N.D. Ga. 2015] [firm sued for malpractice has no duty to report possible securities fraud to SEC], aff’d, 627 F. App’x 892 [11th Cir. 2015] (per curiam). See also chapter 8, supra, for the reported changes in the Model Rules.
the interests of the client, or if: (1) the client persists in a course of action involving the lawyer’s services that the lawyer reasonably believes is criminal or fraudulent; (2) the client has used the lawyer’s services to perpetrate a crime or fraud; (3) a client insists upon pursuing an objective that the lawyer considers repugnant or imprudent; (4) the client fails substantially to fulfill an obligation to the lawyer regarding the lawyer’s services and has been given reasonable warning that the lawyer will withdraw unless the obligation is fulfilled . . . .”

In those situations where there is apparent confusion or conflict as between various constituents of the organization, the Model Rules provide that “[i]n dealing with an organization’s directors, officers, employees, members, shareholders or other constituents, a lawyer shall explain the identity of the client when it is apparent that the organization’s interests are adverse to those of the constituents with whom the lawyer is dealing.” [Rule 1.13(d).]

Along these lines, again as noted in chapter 8, Rule 1.13(e) finally provides that “[a] lawyer representing an organization may also represent any of its . . . constituents, subject to the provisions of Rule 1.7.” Rule 1.7, entitled “Conflict of Interest: General Rule,” as noted earlier, provides that “[a] lawyer shall not represent a client if the representation of that client will be directly adverse to another client.”

Practically, however, even with the fundamental changes being implemented, the Model Rules still do not appear to create a bright light to follow, by providing that in-house counsel “may” reveal certain information gained in confidence in the course of his or her employment as an attorney in order to prevent the company from committing a criminal act or to prevent personal injury or death to others. On the other hand, under various statutory requirements, counsel may be obliged to report certain information to public agencies to avoid his or her own civil or criminal exposure. Aside from determining, for example, whether applicable securities regulations require disclosure because the size of the loss or potential loss or the particular circumstances would be material, in-house counsel’s decision to bring the matter to the attention of the regulatory agency must take into account a variety of factors (see section 9:6).

There is still, however, the basic issue of how counsel can discharge his or her other ethical responsibilities effectively, when faced with this conflict.

Counsel, as indicated, should endeavor to convince company management or have it reconsider an earlier negative attitude to make appropriate disclosure on behalf of the organization—even if such disclosure could expose it to various penalties. [In fact, under federal sentencing guidelines, there is a beneficial effect by a company

(Basri/Kagan, Rel. #9, 5/16) 9–29
coming forth with such information before enforcement action is initiated.) If such efforts fail, the in-house attorney should seek an outside legal opinion to back up the attorney’s position respecting disclosure, which can be presented, as may be necessary, to the company’s board of directors for its consideration; or otherwise communicate with the board to reveal the facts and circumstances which counsel reasonably believes call for disclosure beyond the walls of the organization.

Finally, if the board, despite counsel’s entreaties, refuses to authorize counsel to make disclosure, counsel most likely must, under particular circumstances, not only make the extraordinarily tough decision to resign—but if the situation demands it, also “blow the whistle” on the client.94.1

This is obviously a serious and problematic course to pursue, but in-house counsel may have little choice; and the ethical principles which govern counsel’s actions (as well as counsel’s fiduciary duty as a faithful employee)95 unfortunately create a dilemma and leave counsel in the difficult gray area: to stay silent and risk certain consequences; to resign or risk being terminated for insisting on certain steps to be taken by the company (also an unappealing choice, to say the least); or even risk disbarment or damage claims by the client for violating the attorney-client privilege, which certainly cannot be taken lightly or ignored. In this connection, counsel must also be mindful of the admonition of Rule 1.16(d) that “[u]pon termination of representation, a lawyer shall take steps to the extent reasonably practicable to protect a client’s interests.”

In short, there are, regrettably, no easy answers or solutions to these troublesome issues, and counsel must accept the fact that, as an attorney, he or she has accepted the ethical burdens and difficult choices that “go with the territory.”96

In Parker v. Me&T Chemicals, Inc., for example, the court found that New Jersey’s Whistleblower’s Act applied to in-house counsel and consequently allowed that attorney’s claim for wrongful discharge.97 Thus, whistleblowing may be appropriate in some circumstances, but it is necessary to consult the particular state’s whistleblower statutes, as well as the rules of professional conduct applicable in the state, in

assessing not only counsel’s ethical obligations, but the personal consequences of his or her actions in this regard.

Another area of “whistleblowing” significance that in-house counsel should keep in mind involves the responsibilities of outside auditors who, in the performance of their work, uncover wrongdoing by their client. Section 10A of the Securities and Exchange Act of 1934, added in 1995, was intended by its chief sponsor to require auditors to blow the whistle on fraudulent activities of their clients. The actual effects and reach of this legislation are still, however, indefinite, and require counsel to coordinate his or her participation in the company’s audit affairs to ensure that the client’s interests are properly protected. [See section 9:9, “Accountant-Client Privilege.”]

§ 9:6 Waiver

Simply stated, the attorney-client privilege “belongs” to the client, not the attorney. It is only the client that can waive it or otherwise consent to its waiver. In the corporate context, however, it may not, in practice, be that simple. “The general rules governing the waiver are more complicated when the issue arises in the context of corporate entities.”99 In this respect, the difficulty for counsel is further heightened in an internal investigation situation “when the company refuses to waive the privilege but the individual employees see the legal advice as integral to the defense and seek to introduce the privileged information into evidence or use that information in connection with an investigation.”99.1

As noted in chapter 8, in determining the application of the privilege and its implication in a particular situation, where a corporate (or other artificial) entity is involved, the threshold issue is to


(Basri/Kagan, Rel. #9, 5/16)
identify the client and who it is that “speaks” for that client.\(^\text{100}\) This can take on crucial significance where a corporate official, under the general principles governing the application of the privilege, can readily be said to be in control or has the ostensible power to exert substantial influence over corporate decisions. On the one hand, therefore, when such an individual communicates with or otherwise interacts with counsel on legal matters, their communications are usually held to be confidential and thereby privileged. On the other hand, once a corporation has already waived the privilege, its employees and officers cannot thereafter assert it. But what happens when the corporation itself—the client—expressly asserts its privilege in a particular case? Can that same official, without authorization, waive his company’s privilege? The U.S. Court of Appeals for the Second Circuit, and the federal district court, in a case of first impression, have, in effect, said: maybe yes, maybe no.\(^\text{101}\)

The appeals court, in remanding this particular case, dealt with several issues, the paramount one being whether there had been an implied waiver of the corporation’s asserted privilege by the corporate officer in his testimony before a grand jury. It concluded that “a corporate officer can impliedly waive the corporation’s attorney-client and work-product privileges even though the corporation has explicitly refused such a waiver . . . .” It cautioned, however, “insofar as the waiver analysis is premised on fairness considerations, that the waiver took place in the context of uncounseled testimony in the grand jury room is [thus] relevant to that analysis,” and the lower court should take that into account in deciding whether there had been a waiver, thereby entitling the government to certain disclosures which the corporation had resisted.\(^\text{102}\)

The district court initially held that statements made to the grand jury by the officer [who appeared in his individual capacity], as well as by in-house counsel, waived the corporation’s privilege, “because they unfairly, selectively and deliberately disclosed privileged communications for exculpatory purposes.”\(^\text{103}\) On appeal, the Second Circuit, in

\(^{100}\) See, e.g., Winans v. Starbucks Corp., 08 Civ. 3734 (S.D.N.Y. Dec. 15, 2010), discussed in section 8:2, note 6, supra.


\(^{102}\) See Bus. Integration Servs. Inc. v. AT&T Corp., No. 06 Civ. 1863 [JGK], 2008 WL 5159781 [S.D.N.Y. Dec. 9, 2008] (corporation waived privilege by ratifying manager’s disclosure of certain parts of corporate counsel’s internal communications).

\(^{103}\) In re Grand Jury Proceedings, 219 F.3d at 179.
invoking the “sword and the shield” principles, instructed that “a party cannot partially disclose privileged communications or affirmatively rely on privileged communications to support its claim or defense and then shield the underlying communications from scrutiny by the opposing party.” And, said the court, on the implied waiver issue, whether fairness requires disclosure must be decided on a case-by-case basis, “and depends primarily on the specific context in which the privilege is asserted.” Here, the corporation, [i] asserted its privilege, [ii] did not deliberately disclose any privileged material (indeed, specifically resisted the government’s demand), and yet [iii] the senior corporate official, in contravention of the corporation’s instructions, arguably waived the privilege in his grand jury appearance.

Based on the “limited” record before it, the court was “reluctant to evaluate the district court’s conclusion that the . . . officer’s alleged waiver was purposeful rather than inadvertent. . . . However, this does not mean that all inadvertent disclosures mandate a finding of waiver.” Since, said the court, “the waiver inquiry depends heavily on the factual context in which the privilege was allegedly waived, we leave it to the district court, on remand, to determine—which if any—of the Witness’s statements amount to waiver. . . .”

On remand, the district court, after describing the corporate officer’s testimony before the grand jury, found that “because of Witness’s unique place in the company, . . . his interests and the corporation’s interests to be virtually congruent.” That “near-congruity” factor, said the court, “weighs in favor of a finding that Witness waived Doe Corp.’s attorney-client privilege, although not overwhelmingly.”

On the issue of waiver of the work-product privilege, the district court relied upon the selective or limited submission and disclosure of various documents by the corporation, designed to receive favorable treatment from the government (that is, putting its defense “at issue”), to support its holding that the corporation had thereby waived all work-product (defined as “documents and tangible things”) protection relating to such communications. At the same time, however, the court refused the government’s demand for disclosure of in-house counsel’s assistant’s notes reflecting “opinion” of counsel. Interestingly, upon reconsideration, the court, on the government’s motion seeking certain clarification of the court’s order that the waiver of the attorney’s work-product did not mandate that counsel testify about communications with a particular government agency, held that counsel’s “testimony

104.  Id. at 182–83.
105.  Id. at 188.
107.  Id. at *19–20.
regarding communications with a third party, that is, not a client, regarding matters relevant to the grand jury inquiry are not protected by any constitutional, common law, or statutory privilege.”

The waiver of the attorney-client privilege also arises in the critical area of disclosures to auditors of reports of internal investigations conducted by counsel. The general view appeared to be that a company, in sharing such a report with its auditor in order to be able to complete the audit, waived the privilege which covered the report in the first place. However, more recent cases take a contrary approach, holding that such disclosure does not necessarily result in a waiver as to third parties.

Another context in which a waiver of the attorney-client privilege is implicated involves the sharing of confidential information between prospectively merging companies, or providing such information to a prospective lender. Ordinarily, a voluntary disclosure of privileged material constitutes a waiver of the privilege. The use of the “common-interest” doctrine in such situations may, in fact, shield such information from disclosure.

110.1. See Ambac Assurance Corp. v. Countrywide Home Loans, Inc., 124 A.D.3d 129 [1st Dept. 2014] (holding that parties to a merger may, under certain circumstances, assert the privilege to protect communications among them, including the sharing of common legal advice, and that pending or anticipated litigation was not a requisite element in order to invoke the privilege); Ben Bedell, Panel Expands Privilege in Corporate Context, N.Y.L.J., Dec. 5, 2014.
110.2. See Erik J. Olson, Gregory V. Varallo & Rudolf Koch, The Wheels Are Falling Off the Privilege Bus; What Deal Lawyers Need to Know to Avoid the Crash, 66 BUS. LAW. 901 [Aug. 2011].
111. See HSH Nordbank AG N.Y. Branch v. Swerdlow, No. 08 Civ. 6131 [S.D.N.Y. 2009] (fact that parties privy to relevant communications understood them to be confidential under attorney-client privilege brings such communications squarely within common-interests doctrine); see also Douglas H. Flaum & Rachel Sims, Using the Common Interest Doctrine to Prevent a Waiver of Privilege, N.Y.L.J., July 28, 2003, at 4, for an excellent review of these issues, but see In re Vitamin C Antitrust Litig., MD 06-1738 [E.D.N.Y. Jan. 20, 2011] (common-interest rule inapplicable where no sharing of a “legal interest” between party asserting rule and parties to whom documents at issue were disclosed). Cf. In re Teleglobe Commc’ns
A variation of the common-interest theme comes into further play when confidential material is shared with third parties, and the IRS, in the course of taxpayer audits, seeks such material from the banks involved in the subject transactions, and not the taxpayers who claimed the attorney-client privilege to preclude disclosure. 111.1

Then, there is the “advice-of-counsel” waiver. In the case of In re EchoStar Communications Corp., the Federal Circuit held that the asserted reliance on in-house counsel’s legal advice as to a patent-infringement defense waives the attorney-client privilege. 112

However, when a corporate employee sought to invoke the advice-of-counsel defense, thereby putting at issue privileged communications, the essential element of who owns the attorney-client privilege (that is, who is the client?) is implicated. In United States v. Wells Fargo Bank, N.A., it was ruled that a corporation cannot be compelled to disclose such communications, “even if those communications would provide a complete defense to one of its employees—at least in the context of a civil dispute.” 112.1

By contrast, in Nycomed US Inc. v. Glenmark Generics Ltd., the court denied a motion to compel production of certain documents claimed to be privileged, holding there was no implied waiver by reason of party’s citing an in-house counsel’s advice in drafting relevant documents, or by asserting a reliance-on-counsel defense in

111.1. See Schaeffler v. United States, 806 F.3d 34 (2d Cir. 2015) [taxpayer and bank consortium had common interest in outcome of tax analysis related to transaction under audit]; Highland Capital Mgmt., L.P. v. United States, 626 F. App’x 324 (2d Cir. 2015) [case remanded to reconsider whether privilege applicable].


deposition testimony that did not reveal the principal substance of attorney-client communications.\textsuperscript{113}

Another chink in the sacrosanct privilege wall involves the implicit waiver proposition, where the U.S. Tax Court has held that a taxpayer implicitly waives the attorney-client privilege as to underlying legal opinions simply by asserting “a reasonable belief defense” and the corollary “reasonable cause/good faith defense,” and accordingly orders the production of such material bearing on the taxpayer’s “state of mind.”\textsuperscript{113.1}

Further, we have the so-called “at issue” waiver of the privilege, which is usually triggered in the context of litigation where the “protected” communication is the very subject of the proceedings. “Under the at-issue waiver doctrine, fairness requires a finding of waiver . . . ‘where a party affirmatively places the subject matter of its own privileged communication at issue in litigation, so that invasion of the privilege is required to determine the validity of the party’s claim or defense, and application of the privilege would deprive the opposing party of vital information.’”\textsuperscript{114}

As for the waiver of the privilege through the inadvertent or mistaken disclosure of privileged materials, the predominant view appears to

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9–36
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be that such disclosure does not necessarily operate as a waiver. However, the concern with the potential adverse consequences of such inadvertent production, and the confusion arising in these situations, led, in part, to the adoption of Federal Rule of Evidence 502 in September 2008, designed to offer guidance in resolving these issues.

There is, furthermore, the ethical consideration: what should the attorney do (or not do) when he or she receives privileged material inadvertently transmitted in the discovery process?


117. See, e.g., Rico v. Mitsubishi Motors Corp., 171 P.3d 1092 [Cal. 2007] [attorneys and experts disqualified for making use of inadvertently disclosed documents]; see also James M. Altman, Respecting Someone Else’s Confidential Information, N.Y. St. B.A. J., May 2012, at 20 (outlining various responses in situations that impact a “Receiving Lawyer’s” ethical obligations upon receipt of inadvertently disclosed confidential information; for example, unauthorized disclosure, metadata mining, and
Also, with the common use by employees of emails from their workplace computers to transmit all types of personal communications, the attorney-client privilege as it may relate to such individuals dealing with their personal attorneys is clearly affected.118 This issue is particularly pertinent when the communication between an employee and her attorney, using her employer’s email system, relates directly to an action the employee has brought against her employer.119


Another aspect of an employee’s use and access to an employer’s email system involves the so-called “self-help” discovery efforts by employees seeking to gather company information to support claims against an employer. Increasingly, therefore, attorneys, in light of dramatic technological advances in the creation, management, and use of all types of data, “have an obligation to stay abreast of [such] technology, and accordingly . . . must use reasonable care to avoid disclosure of secrets in metadata [information embedded in electronic documents].” This is of particular importance as electronic discovery [e-discovery] becomes increasingly prevalent and the protection generally afforded to privileged communications is eroding.  

119.1. Connie Bertram, Need-to-Know Basis, CORP. COUNS., Aug. 1, 2012 [emerging law recognizes that, “except in limited circumstances, employees do not have the right to engage in self-help discovery and that employees who do so can be terminated”).


121. See Elizabeth Inglesias & Claire O’Sullivan, The Price of Privilege, CORP. COUNS., Nov. 1, 2012 [new rules and protocols designed to minimize e-discovery costs do not necessarily protect against production of privileged material]; see also Michael B. Mukasey & Andrew Ceresney, Privacy in the Workplace: An Oxyoron?, N.Y.L.J., Apr. 22, 2011; Michael Hoenig, Privileged Communications and E-Mail Chains, N.Y.L.J., July 9, 2007, at 3. “Common practices may have to be reviewed and changed with particular sensitivity to protecting attorney-client changes. Litigators may have to consider altering their customary privilege log forms to accommodate the challenges posed by e-mail strands.” Id. at 6 (citing Muro v. Target Corp., 250 F.R.D. 350 [N.D. Ill. 2007]). See Megan E. McEnroe, E-Mail in Attorney-Client Communications: A Survey of Significant Developments April 2009–June 2010, 66 BUS. LAW. 191, 192 [Nov. 2010] (“common thread in recent . . . decisions concerns e-mail communications transmitted through a third-party’s e-mail system . . . [with] a finding that the client had a subjective expectation of privacy”); see also Stephen M. Kramarsky, The Attorney-Client Privilege and E-Docs Stored at Work, N.Y.L.J., Jan. 26, 2010, Special Report.
Technology can also pose a serious threat to privileged communications in the form of electronic surveillance, that is, wiretapping or use of bugging devices by governmental investigators. Generally, the interception and monitoring (inadvertent or intentional), and the dissemination of attorney-client communications, have not received favorable treatment by the courts, which have suppressed evidence obtained in this fashion.

As for the waiver effected by the crime-fraud exception to the attorney-client privilege, that issue continues to arise and points up the critical focus courts will apply in determining whether attorneys’ communications “were in furtherance of a scheme to defraud.”

The crime-fraud issue has produced an interesting debate among federal agencies, in connection with the ongoing fallout from the Madoff Ponzi scheme and JPMorgan Chase Bank. As reported in the New York Times, the bank refused to turn over counsel’s interview notes of employees, citing the attorney-client privilege. The Treasury Department’s inspector general asserted that “the lawyers’ interviews

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123. Sieger v. Zak, No. 19978/05, 2008 WL 598344 [N.Y. Sup. Ct. Feb. 21, 2008]. See In re Grand Jury Subpoena, 745 F.3d 681 (3d Cir.), cert. denied, 135 S. Ct. 510 (2014) [attorney compelled to testify in inquiry into potential Foreign Corrupt Practices Act violations—a ruling reflecting variances among circuits, and raising concerns that the ruling could have chilling effect on attorney-client communications]; Amanda Bronstad, Judge Denies Access to King & Spalding’s Internal GM Notes, N.Y.L.J., Nov. 25, 2015 [while finding probable cause that GM committed a crime or fraud in concealing material facts from regulator, court ruled there was no showing attorneys’ internal notes and memos “were made with intent to further that—or any other—‘crime’ or ‘fraud.” “]; see also Joseph Boryshansky, Nicole Sprinzen & Stanley Woodward, Circuits Are Split on Crime-Fraud Exception’s Reach, N.Y.L.J., Feb. 9, 2015; Christine Simmons, Court Orders Disclosure of Attorney-Client Communication, N.Y.L.J., Feb. 21, 2013 [reporting on a U.S. Magistrate’s ruling, in Amusement Indus. v. Stern, 1:07-CV-11586 (S.D.N.Y. 2013), that communications among various law firms were not protected by the attorney-client privilege or work-product doctrine because they were “in furtherance of a crime or fraud”]; Beth Bar, Attorney-Client Privilege Waived in Fraud Dispute, N.Y.L.J., Mar. 4, 2008, at 24. Cf. Mark Hamblett, Bank Changes Tactics, Tone with Waiver of Privilege, N.Y.L.J., Oct. 14, 2009, at 1 [reporting on U.S. District Judge Rakoff’s comment, in an order relating to the proceedings before him seeking his approval of a proposed Bank of America/SEC settlement of the case involving the bank’s acquisition of Merrill Lynch, that the SEC “never seriously pursued the question of whether [the] Bank . . . had waived the attorney-client privilege, ‘let alone whether it fit within the crime/fraud exception to the privilege”].
were essentially ‘made for the purpose of getting advice for the commission of a fraud or crime.’ Ultimately, the Justice Department, voicing concern for ‘harmful precedent for future cases’ and ‘skepticism’ of the inspector general’s accusations, determined not to revoke the privilege and seek those interview materials.\textsuperscript{123.1}

The overall concern with selective waiver of the attorney-client and work-product privileges continues to receive significant attention as SEC and other regulatory investigations and proceedings proliferate, with counsel seeking to demonstrate cooperation and compliance by tendering certain confidential information, while at the same time endeavoring to limit or insulate such production from disclosure to third parties.

The selective or limited waiver has been rejected in a Tenth Circuit decision, \textit{In re Qwest Communications International, Inc.},\textsuperscript{124} which joined other circuits in holding that a company’s voluntary disclosure of sensitive information to the government, otherwise covered by the attorney-client or work-product privileges, waived such protection as against private litigants.\textsuperscript{125}

As indicated above, ongoing confusion over the application of the selective-waiver doctrine in particular situations prompted the U.S. Judicial Conference’s Advisory Committee on Evidence Rules to propose a change in federal evidentiary rules, designed to encourage self-reporting and provide a form of protection for a company against disclosure in subsequent litigation of information it has voluntarily furnished.\textsuperscript{126} However, when new Rule 502 was enacted into law in September 2008, it did not include the selective-waiver provision.

\footnotesize{\begin{itemize}
\item[\textsuperscript{123.1}] Ben Protess & Jessica Silver-Greenberg, \textit{A Standoff of Lawyers Veils Madoff Ties to Bank}, N.Y. TIMES, Mar. 5, 2014, at B1.
\item[\textsuperscript{124}] \textit{In re Qwest Commc’ns Int’l}, Inc., 450 F.3d 1179 (10th Cir. 2006). \textit{See also In re Columbia/Healthcare Corp. Billing Practices}, 293 F.3d 289 (6th Cir. 2002); but see Aronson v. McKesson HBOC, Inc., No. 99-CV-20743, 2005 WL 934331 [N.D. Cal. Mar. 31, 2005] (under federal common law, production to government of privileged documents under confidentiality agreement did not waive work-product protection with respect to third parties). \textit{See John A. Nathanson & K. Mallory Tosch, Walking the Privilege Line}, N.Y.L.J., July 13, 2009, Special Report (reviewing Department of Justice and SEC guidelines dealing with the issue of selective waivers, and referencing Williams Cos. v. Thompson, 562 F.3d 387 [D.C. Cir. 2009], a case in which a confidentiality agreement was found not to have waived the work-product privilege).
\item[\textsuperscript{125}] \textit{See Gruss v. Zwirn}, No. 09 Civ. 6441 [PGG] [MHD], 2013 WL 3481350 [S.D.N.Y. July 10, 2013] (voluntary disclosure to government agency under confidentiality agreement waives privilege as to underlying documents and to third parties); Jeff G. Hammel & Robert J. Malinek, \textit{Cooperation After “Qwest”: Is Selective Waiver Still Possible?}, N.Y.L.J., July 26, 2006, at 4; \textit{see also note 130, infra}
\item[\textsuperscript{126}] Proposed FED. R. EVID. 502(c) would have provided as follows: “In a federal or state proceeding, a disclosure . . . covered by the attorney-client privilege
\end{itemize}
While the adoption of new Rule 502, as stated by the Committee, “seeks to provide a predictable uniform set of standards under which parties can determine the consequences of a disclosure of [privileged information],” it does not resolve the issue of selective waiver. Thus, a corporation is still faced with deciding whether to produce certain material and run the risk that it may ultimately be disclosed to third parties or otherwise used against it in different proceedings. And, counsel is left to anticipate whether the courts will follow one route or another in civil litigation, or in connection with a government investigation, in providing guidance to its client.126.1

Aside from implied waiver situations, there are those instances in which there has been an explicit waiver by the corporation of its privilege. And, in those cases, in-house counsel must be mindful of the circumstances giving rise to the waiver and anticipate the consequences before proceeding. For example, in In re Sealed Case,127 the court held that voluntary disclosure during a plea proffer could result in a waiver. In In re Martin Marietta Corp.,128 voluntary disclosure to the government during settlement negotiations resulted in a waiver. Furthermore, as separately discussed in this chapter or work product protection—when made to a federal public office or agency in the exercise of its regulatory, investigative, or enforcement authority—does not operate as a waiver of the privilege or protection in favor of non-governmental persons or entities. The effect of disclosure to a state or local government agency, with respect to non-governmental persons or entities, is governed by applicable state law. . . .” As noted, this language was not included in the rule actually adopted. See Thomas F. Munno & Benjamin R. Barnett, New Federal Rule of Evidence Arrives, N.Y.L.J., Dec. 1, 2008, Special Report; Kevin N. Ainsworth, Evidence Rule 502 Revamps Waiver-of-Privilege Analysis, N.Y.L.J., Oct. 6, 2008, at 4; see also Peter K. Vigeland, Robert W. Trenchard, Daniel C. Richenthal & Michelle E. Kanter, Selective Waiver: Changes in Policy and the Law Alter the Calculus in Weighing a Client’s Cooperation, N.Y.L.J., Dec. 1, 2008, Special Report; Michael E. Gertzman, Uncertainty Continues Concerning Selective Waiver, N.Y.L.J., July 21, 2008, Special Report; Lauren J. Resnick & Anjula Garg, Proposed Evidence Rule 502: Monitor’s Privilege Created?, N.Y.L.J., Dec. 20, 2006, at 4 [proposed rule “would for the first time provide an evidentiary basis for a ‘monitor’s privilege’ to insulate from third-party discovery facts disclosed to independent monitors”].

126.1. See Adam S. Lurie, Lambrina Mathews & Salvatore N. Astorina, Privilege and Work Product Doctrine: Noteworthy Developments, N.Y.L.J., Mar. 5, 2014, noting that Rule 502(d) is an “underutilized tool” that could be helpful in limiting scope of waiver resulting from disclosure of privileged information.

127. In re Sealed Case, 29 F.3d 715 [D.C. Cir. 1994]. See also United States v. Alaska Brokerage Int’l, Inc., No. CR06-11 [JLR] [W.D. Wash. 2006] (employees’ statements in a government proffer session could be used against employer, even though not a party to employees’ proffer agreement).

128. In re Martin Marietta Corp., 856 F.2d 619 [4th Cir. 1988].
sections 9:2 and 9:3), where companies have deliberately disseminated selective information to the public that reveals certain confidential communications or rely upon privileged reports, to advance their position publicly, the privilege is lost—either by an explicit strategic decision or by an implied waiver based on the nature of the particular disclosure or the circumstances thereof.\(^{129}\)

In this connection, another area of potential waiver involves those situations where a corporation reports the results of an internal investigation, having criminal implications, to the authorities, often under a “nonwaiver” agreement. While that may protect the company against governmental action, it does not necessarily immunize the company from third-party action.\(^{130}\) And, in the case of plea arrangements, particularly with federal authorities, prosecutors, as a condition of the plea agreement, have required a waiver, by the pleading company,

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\(^{129}\) See, e.g., Calvin Klein Trademark Tr. v. Wachner, 198 F.R.D. 53, 55 [S.D.N.Y. 2000] (certain documents provided to PR firm by counsel in order to elicit advice to assist in litigation strategizing fall “outside the ambit of protection of the so-called ‘work-product’ doctrine . . . because the purpose of the . . . [doctrine] is to provide a zone of privacy for strategizing about the conduct of litigation itself, not for strategizing about the effects of the litigation on the client’s customers, the media, or on the public generally”); McGrath v. Nassau Health Care Corp., 00CV6454 [E.D.N.Y. Sept. 28, 2001] (production ordered of documents and information related to internal investigation by virtue of the “at issue” doctrine, where the company put its investigation at issue by asserting an affirmative defense of appropriate remedial action which included the investigation itself); Pray v. N.Y.C. Ballet Co., No. 96 CIV. 5723 RLC, 1998 WL 558796 [S.D.N.Y. Feb. 13, 1998] (deposition of four attorneys ordered regarding their roles in an investigation of a sexual harassment claim). But see Kayata v. Foote, Cone & Belding Worldwide, LLC, No. 99 CIV. 9022 VM KNF, 2000 WL 502859 (S.D.N.Y. Apr. 26, 2000) (production denied of documents generated by an employer acting at counsel’s direction during investigation of discrimination claim).

\(^{130}\) See, e.g., In re Columbia/HCA Healthcare Corp., 192 F.R.D. 575 [M.D. Tenn. 2000]; but see In re Columbia/HCA Healthcare Corp. Billing Practices Litig., 293 F.3d 289 [6th Cir. 2002] (where, despite a confidentiality agreement with the government, selective waiver protection was rejected for documents disclosed to the government). Cf. In re Steinhardt Partners LP, 9 F.3d 230 [2d Cir. 1993] (selective waiver applied to documents disclosed to government under confidentiality agreement); In re Natural Gas Commodity Litig., No. 03 Civ. 6186 VMAJP, 2005 WL 1457666, at *9 [S.D.N.Y. June 21, 2005] (since defendants had explicit written confidentiality and nonwaiver agreements with government, and certain underlying documents having otherwise been provided, court found, under Steinhardt, work-product privilege not waived). As to whether it makes good sense for a company to investigate and then report a crime within its organization, see Peter K. Vigeland, Robert W. Trenchard, Daniel C. Richenthal & Michelle C. Kanter, supra note 126; Audrey Strauss, Corporations As Victims of Crime, N.Y.L.J., July 5, 2001, at 5; Timothy E. Hoeffner & Jonathan Margolis, Disclosing Illegal Conduct
of its attorney-client privilege, thereby gaining access to normally privileged materials in an ongoing investigation. Of course, as indicated, once that usually “closed” door is opened, then anyone else can get at the now unprotected information. [See chapter 8, at note 13.]

And what about the disclosure of drafts of documents being prepared by counsel for public filings? A recent federal court decision held that a draft of a 10-K section was protected by the attorney-client privilege and not subject to discovery.\(^\text{131}\)

Also, among the latest developments are decisions dealing with efforts by corporate directors seeking to waive the attorney-client privilege with respect to corporate documents and other protected communications. In a Wisconsin case, the court held that a former director does not have the authority to waive the privilege as to documents that corporate counsel refused to make available by asserting the privilege. It enunciated the principle that the privilege belongs to the corporation. At the same time, it raised the intriguing issue that the result might be different, if the director was a current director.\(^\text{132}\) The Delaware Chancery Court, on the other hand, had held that a corporation cannot deny access to a former director, on grounds of privilege, to legal advice furnished to the board during the director’s tenure.\(^\text{133}\)

Finally, as noted above, in describing the substantial document-production situations that arise nowadays in major litigation, it is important to reiterate that the inadvertent waiver of the attorney-client privilege, or an attorney’s work product, and its ethical implications,
continue to concern the courts and the commentators. Previously, any disclosure of otherwise protected material, even inadvertent, generally caused a waiver of the privilege. However, recognizing the practical concerns with large-scale productions, recent decisions have rejected the strict application of this rule and provided protection for information that was accidentally disclosed or produced in discovery, while, at the same time, emphasizing the ethical obligations of attorneys caught up in these situations and the corrective measures courts will apply when those obligations are ignored.134

§ 9:7 Retaliatory Discharge/Wrongful Termination

As indicated, the consequences to an in-house lawyer persistent in pursuing an issue of possible corporate wrongdoing or criminal conduct up the organization’s chain of command, and going “over the head” of his or her superiors, and being rebuffed, can be deadly. One alternative, resignation, is not an appealing alternative. Not only can it be personally and professionally devastating, but the objective of preventing or curing an illegal situation may not be achieved. Indeed, the company may very well welcome just such an action by counsel, especially if it is done quietly (which, as noted, may be what counsel’s ethical obligation and professional duty may require). In any event, whether by resigning and blowing the whistle [and being subjected to a possible damage claim and disbarment proceedings], or blowing the whistle and being terminated [and being faced with the same unpalatable prospects, but with an opportunity to claim for wrongful termination], the corporate counsel has a mixed bag to guide him or her—with a lot depending on the jurisdiction where this drama plays out.135 And, with the overlay of SOX and Dodd-Frank whistleblower protocols, the in-house attorney’s ethical responsibilities and professional risks are even more attenuated than ever.135.1


Balla v. Gambro, Inc. provides an unfortunate precedent with which in-house counsel must contend in exercising his or her responsibilities in these extraordinary circumstances. In Balla, in-house counsel alleged that he was wrongfully discharged after informing the company president that he would do anything to block the shipment of defective dialysis machines, arguing that this action was required under the Illinois Rules of Professional Conduct. However, the Illinois Supreme Court held that in-house counsel did not have a cause of action for retaliatory discharge, on the grounds that allowing such a claim could erode the client’s confidence in the attorney and limit the client’s communication of important facts to the attorney. Additionally, the court concluded that the corporation should not bear the cost of in-house counsel’s compliance with the state’s Rules of Professional Conduct. This decision, described by one distinguished law professor in this field as extreme and unconscionable, ought not to be the benchmark to guide in-house lawyers when they seek to perform their duties responsibly.

The better approach is that adopted by the Minnesota Supreme Court, in Nordling v. Northern States Power Co. There the court, recognizing that an in-house lawyer is also an employee, upheld a wrongful discharge claim based on a breach of contract, stating that “[w]e see no reason to deny the job security aspects of the employer-employee relationship if this can be done without violence to the integrity of the attorney-client relationship.”

General Dynamics Corp. v. Superior Court adds further support for the doctrine that in-house counsel is entitled to protection and to enforce a retaliatory discharge claim, where ethical requirements embodied in codes of professional conduct collide with the employer-client’s illegitimate demands, and counsel insists on following clear professional guidelines. The California court, in this case, also stressed the fact that nonattorney, fellow employees could pursue such a claim in a similar situation. It should be noted, however, that the court observed that the attorney is protected in disclosing confidential information where rules governing privilege requirements expressly list such requirements in asserting a retaliatory discharge.

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claim. In summary, the law dealing with retaliatory discharge claims by in-house counsel is still evolving. State case law varies, depending on whistleblower statutes, different state rules of professional conduct, and the courts’ views of the public policy considerations inherent in the privilege/disclosure tension. It would seem that the trend is to recognize in-house counsels’ responsibilities in seeking to encourage compliance by their employers, and to allow claims for retaliatory discharge when counsel is unduly penalized for exercising those responsibilities, with careful attention paid to the underlying principles of the attorney-client privilege.

§ 9:8 The Privilege Internationally

While it is clear that the attorney-client privilege should properly be available to in-house counsel as well as to outside lawyers representing a corporate client (so long as counsel is acting as an attorney in

139. But see Douglas v. DynMcDermott Petroleum Operations Co., 144 F.3d 364 (5th Cir. 1998), cert. denied, 525 U.S. 1068 (1999), where the U.S. Court of Appeals reversed a judgment in favor of an in-house lawyer who was discharged for breaching her employer-client’s confidence. She had sent, to a Department of Energy whistleblower officer, a copy of her letter to the company’s general counsel responding to his reprimand of her for exercising poor judgment at a meeting with DOE auditors reviewing the firm’s compliance with anti-bias requirements. In answering certain questions raised by the auditors, the lawyer said she “answered truthfully” regarding various EEOC situations involving company personnel. The court found that corporate counsel had violated her duties of confidentiality and loyalty under Louisiana’s Rules of Professional Conduct. While the particular facts in this case may limit the scope of this decision regarding retaliatory discharge, it does highlight the underlying concern under Model Rule 1.13(b), supra, under the heading “Whistleblowing,” that counsel “should go up the corporate ladder, and not out the door, with complaints about unlawful conduct.” William C. Smith, A Confidence Revealed, 84 A.B.A. J., Oct. 1998, at 32. Cf. Bishop v. PCS Admin., supra note 85; 21 CORP. COUNS. Wkly., Mar. 8, 2006, at 73 [with respect to North Carolina Bar Committee’s advisory, see supra note 92].

140. See Mary Pat Gallagher, In-Houser Claims Retaliation for Blowing Whistle on Peer, N.J.L.J., Nov. 3, 2010 [reporting on a NY-NJ Port Authority in-house attorney’s complaint that his constitutional rights were violated when he was suspended for his answers in an internal ethics investigation, Stanton v. Port Auth., No. 10-cv-5351 [D.N.J. Oct. 13, 2010]].

performing his or her duties], care must be taken in those situations involving foreign-based counsel acting on behalf of the corporation—either with regard to a U.S. corporation’s activities in another country or representation by foreign counsel of a local, foreign subsidiary or affiliate of a U.S. company. As business operations and commercial activities continue to assume a more international character, it is important to be aware that in certain foreign jurisdictions, lawyers (and their clients) do not often enjoy the same protection of confidentiality afforded in similar situations under U.S. rules—even if the client (or the attorney) is U.S.-based. Of course, the issue under consideration here deals solely with the privilege, and not with the underlying substantive question of a U.S. lawyer’s representation of his or her client’s interests in a foreign jurisdiction—either directly or by the selection and supervision of and participation with a lawyer in that particular jurisdiction. The U.S. lawyer’s responsibility for foreign law and foreign lawyers is beyond the scope of this book; in-house counsel, however, should be aware of and sensitive to the implications involved in such situations.141.1

On the privilege question, therefore, the essential point is that the U.S. attorney-client privilege cannot be taken for granted where foreign attorneys and/or clients are involved; and it cannot be assumed, without more, that a judge in the United States will necessarily recognize a foreign company’s claim of the privilege. Thus, while an in-house attorney licensed to practice in one U.S. jurisdiction can perform legal services in another U.S. locale and, under the circumstances outlined, have those services cloaked with the appropriate privilege, the same may not be the case in regard to the operations of a law department of a foreign company or the activities of a foreign lawyer selected by a U.S.-based in-house attorney to render advice or perform services.

In certain foreign jurisdictions, the attorney-client privilege may not even be recognized.142 Moreover, in-house counsel in certain

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142. See Scott Martin, Can Anyone Keep a Secret Anymore! Beware the Differing Privilege Regime in the Global Environment, N.Y.L.J., Nov. 16, 2009, Features. And, in civil law countries, such as Germany, France, Italy, and China, the privilege simply does not exist, there are only certain regulations covering the ethical issue of confidentiality. See also Veleron Holding, B.V. v. BNP Paribas SA, No. 12-CV-5966, 2014 WL 4184806 (S.D.N.Y. Aug. 22, 2014) [Russian law does not recognize privilege; nor is it available to unlicensed lawyers in the Netherlands]; Wise, supra note
countries are not necessarily members of a bar or classified formally as “lawyers.” A separate but not unrelated consideration is that of the application of ethics to lawyers’ conduct in international legal affairs, and the growing recognition that an international standard for legal ethics must be established, especially in light of the growing transnational legal practice.

As internal investigations, in today’s global arena, now involve operations, employees, and witnesses abroad, the manner in which such probes are conducted, in light of privilege issues, takes on a wholly new aspect.

Furthermore, whether or not in-house counsel (and the client) is entitled to the protection of the privilege at the national or country level in certain countries depends on whether counsel is a member of that country’s bar. However, according to the European Commission, for example, and regardless of the lawyer’s status at the national level, in-house counsel in Europe may not, with assurance, assert that his or

10.1 (“International corporations should be mindful of foreign in-house counsel in sensitive legal communications. . . . [E]ven purely legal attorney-client communications with in-house counsel may not be protected from disclosure.”).

143. See, e.g., Renfield Corp. v. E. Remy Martin & Co., S.A., 98 F.R.D. 442 (D. Del. 1982) [privilege not available under French law, but court applied U.S. law to provide protection for communication]; Duttle v. Bandler & Kass, 127 F.R.D. 46 [S.D.N.Y. 1989] [German law recognizes the privilege; but court held that role of tax advisors and notaries involved were more akin to accountants than lawyers and denied application of privilege]; Detection Sys., Inc. v. Pittway Corp., 96 F.R.D. 152 [W.D.N.Y. 1982] [court accepted that privilege available as to France and Great Britain, but unclear as to Japan or Mexico]; Honeywell, Inc. v. Minolta Camera Co., Civ. A. No. 87-4847, 1990 WL 66182, order slip op. [D.N.J. May 15, 1990] [although a member of Minolta’s patent department in Japan was acting as the functional equivalent of an attorney, court held individual was not licensed to practice law and was not registered as a patent agent and privilege did not attach to his communications]; Bristol-Myers Squibb Co. v. Rhone-Poulenc Rorer, Inc., 188 F.R.D. 189, 52 U.S.P.Q.2d 1897 [S.D.N.Y. 1999] [French patent agent’s communications and memoranda not privileged unless agent acting under authority of an American attorney].


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her internal communications are privileged or confidential.\footnote{146} Indeed, the Court of Justice of the EU has confirmed that documents prepared by in-house lawyers are not privileged under EU rules.\footnote{147} This, of course, is of vital importance to foreign subsidiaries of U.S. parents, where materials prepared or received by the local law department of that subsidiary may be vulnerable to disclosure.\footnote{148}

\section*{§ 9:9 Accountant-Client Privilege}

Ordinarily, there is no accountant-client privilege, as there is between a lawyer and client.\footnote{149} However, under the Internal Revenue Service Restructuring and Reform Act of 1998, a new (but limited) accountant-client privilege has been established. The 1998 Act provides: “With respect to tax advice, the same common law protections of confidentiality which apply to a communication between a taxpayer and an attorney shall also apply to a communication between a taxpayer and any federally authorized tax practitioner to the extent the communication would be considered a privileged communication if it were between a taxpayer and an attorney.”\footnote{150}


\footnote{148. For an excellent summary of the current state of the in-house counsel privilege internationally, see Lawrence W. Newman & David Zaslowsky, In-House Counsel Privilege Around the World, N.Y.L.J., Nov. 24, 2008, at 3. The authors reiterate the warning that “[i]t is a mistake for U.S. lawyers to assume that other countries provide in-house lawyers with the same attorney-client privilege as we have here in the United States.” Id. at 6.

\footnote{149. See, e.g., Block v. Razorfish, Inc., 121 F. Supp. 2d 401 (S.D.N.Y. 2000).

\footnote{150. But see Long-Term Capital Holdings v. United States, No. 3:01CV1290 (JBA), 2002 WL 31934139, at *4 [D. Conn. Oct. 30, 2002]; United States v. Frederick, 182 F.3d 496 [7th Cir. 1999].}
Obviously, like the attorney-client privilege, the newly enacted privilege is intended to encourage the free flow of information between a client and his or her accountant and to promote accurate disclosure of information. It is too early, however, to ascertain the scope and application of this privilege; judicial decisions and IRS regulations will be needed to clarify its limits.\(^{151}\)

In its present form, the privilege applies to noncriminal tax matters before the IRS, and noncriminal proceedings by or against the United States in federal court. It does not apply in criminal cases, civil cases not involving the United States, state court cases, cases before any state or federal administrative or regulatory agency other than the IRS, and corporate communications with accountants regarding tax shelters.\(^{151.1}\)

In a prominent challenge to the application of this new privilege and the attorney-client privilege to abusive tax shelters, the Seventh Circuit held that the names of investor-participants in these arrangements were not protected from disclosure,\(^{152}\) throwing into sharp relief the true efficacy of these privileges (especially the attorney-client one) in the face of the government's efforts to erode their value in particular situations.

In addressing this accountant-client privilege, and its limited application, it should not be confused with the so-called and long-standing "Kovel Accountant" principle, which is covered under the attorney-client privilege discussed above\(^{153}\) and which provides appropriate confidential protection for the information and material prepared by an accountant at the behest of an attorney on behalf of his client.\(^{154}\)

\(^{151}\) See Edward Brodsky, The New Federal Accountant-Client Privilege, N.Y.L.J., Jan. 13, 1999, at 3; see also John J. Tigue, Jr. & Jeremy H. Temkin, Accountant’s Obligation to Maintain Client Confidences, N.Y.L.J., Jan. 18, 2007, at 3, 6 ("[G]overnment should be on notice that accountants are bound not to reveal confidential information . . . without legal compulsion[,] and accountants should be cautious in responding to government inquiries.").

\(^{151.1}\) In 2011, the IRS released its Attorneys Audit Technique Guide, which instructs auditors in how to deal with attorney-client privilege issues that arise during the conduct of an audit of lawyers’ books and records. See Sidney Kass, IRS Audit Guides on Attorneys and Consultants, N.Y.L.J., Aug. 15, 2011.

\(^{152}\) United States v. BDO Seidman, 337 F.3d 802 (7th Cir. 2003); see also Does v. Wachovia Corp., 268 F. Supp. 2d 627 (W.D.N.C. 2003) (involving the Jenkins & Gilehrist law firm's ultimately unsuccessful challenge to a subpoena seeking names of investors [clients] in tax shelters it had promoted); United States v. KPMG LLP, 237 F. Supp. 2d 35 (D.D.C. 2002).

\(^{153}\) See United States v. Kovel, 296 F.2d 918 (2d Cir. 1961), discussed supra note 60.
